TABLE OF EXHIBITS IN SUPPORT OF GREAT LAKES' RESPONSE TO AT&T FORMAL COMPLAINT

EXHIBIT	DOCUMENT
1	Rebuttal Testimony of John W. Habiak, on behalf of AT&T Corp, in Michigan
	Public Service Commission Case No. U-17619, at 4-5 (September 11, 2014)
2	Great Lakes' Settlement Offer of May 8, 2014
2	*CONFIDENTIAL MATERIALS OMITTED*
3	Great Lakes' Settlement Offer of May 23, 2014 *CONFIDENTIAL MATERIALS OMITTED*
4	Great Lakes' Settlement Offer of June 30, 2014
	CONFIDENTIAL MATERIALS OMITTED
5	Great Lakes' Settlement Offer of August 2, 2014
	CONFIDENTIAL MATERIALS OMITTED
6	Great Lakes' Settlement Offer of June 19, 2015
	CONFIDENTIAL MATERIALS OMITTED
7	Great Lakes' Settlement Offer of February 16, 2016 *CONFIDENTIAL MATERIALS OMITTED*
8	Great Lakes' Settlement Offer of August 3, 2016
0	*CONFIDENTIAL MATERIALS OMITTED*
9	AT&T's Settlement Offer of June 26, 2015, including email exchange between M.
,	Hunseder and D. Carter following offer
	CONFIDENTIAL MATERIALS OMITTED
10	Expert Report of Michael Starkey, with Exhibits A-D (August 18, 2014)
	HIGHLY CONFIDENTIAL MATERIALS OMITTED
11	Order Terminating Reporting Requirements, IUB Docket No. M-3798 (July 15,
	2016)
12	Excerpted pages from the Deposition of Josh Nelson (November 6, 2014)
13	Excerpted pages from the Deposition of David I. Toof, Ph.D. (October 30, 2014)
14	Rebuttal Expert Report of Michael Starkey, with Exhibit E (November 5, 2014)
14	*HIGHLY CONFIDENTIAL MATERIALS OMITTED*
15	Letter from AT&T to Great Lakes (ATT0000731-33), dated July 12, 2012
	CONFIDENTIAL MATERIALS OMITTED
16	Rebuttal Expert Report of Warren Fischer, with Amended Exhibit 4 (November
	5, 2014)
	HIGHLY CONFIDENTIAL MATERIALS OMITTED
17	Excerpted pages of John W. Habiak's testimony, on behalf of AT&T Corp., in the
	Michigan Public Service Commission Case No. U-17619, dated September 23, 2014
	(ATT0002022-25)
	CONFIDENTIAL MATERIALS OMITTED
18	Great Lakes' Quarterly Report filed with the Iowa Utilities Board (January 30,
	2015)

19	Great Lakes' Quarterly Report filed with the Iowa Utilities Board (October 30, 2015)
20	Great Lakes' Quarterly Report filed with the Iowa Utilities Board (April 29, 2016)
21	Exhibits 15, 16 and 18 to the Deposition of John Habiak (November 13, 2014) *CONFIDENTIAL MATERIALS OMITTED*
22	Excerpted pages from the Deposition of John Habiak (Tr. 161-171 and 181-183 included to authenticate Exhibits 15, 16 and 18) (November 13, 2014)
23	Excerpted pages from Great Lakes' F.C.C. Tariff No. 1 (September 1, 2005)
24	Spreadsheet of Great Lakes (and Northern Valley) AMOUs from January 2007 to August 2013 (ATT0000750) *CONFIDENTIAL MATERIALS OMITTED*
25	Spreadsheet summary of charged access and billed minutes for ANC and AVOICS customers (ATT0002081), attached as Deposition Exhibit 21 to the Deposition of Duane MacAnaspie (December 3, 2014) *HIGHLY CONFIDENTIAL MATERIALS OMITTED*
26	Excerpted pages from the Deposition of Duane MacAnaspie authenticating Exhibit 21 (Spreadsheet summary of charged access and billed minutes for ANC and AVOICS customers (ATT0002081)) (December 3, 2014)
27	Emails between D. Carter and M. Hunseder regarding settlement offers (August 2016) *CONFIDENTIAL MATERIALS OMITTED*
28	AT&T's Brief in Support of Referral to FCC Under Primary Jurisdiction Doctrine, (Great Lakes Commc'n Corp. v. AT&T Corp., ECF No. 154, dated June 16, 2015)
29	Expert Report of Warren Fischer, with Exhibits 1-5 (August 18, 2014) *HIGHLY CONFIDENTIAL MATERIALS OMITTED*
30	District Court Order following telephonic hearing (<i>Great Lakes Commc'n Corp. v. AT&T Corp.</i> , ECF No. 74, dated December 11, 2014)
31	Excerpted pages from Newton's Telecom Dictionary (25 th Ed. 2009)
32	AT&T correspondence to Sprint counsel regarding withdrawal from IUB Docket No. SPU-2001-0004 (ATT0000710), dated September 28, 2012 *CONFIDENTIAL MATERIALS OMITTED*

EXHIBIT 1

Rebuttal Testimony of John W. Habiak, on behalf of AT&T Corp, in Michigan Public Service Commission Case No. U-17619, at 4-5 (September 11, 2014)

BEFORE THE MICHIGAN PUBLIC SERVICE COMMISSION

Case No. U-17619

Rebuttal Testimony of John W. Habiak On Behalf of AT&T Corp.

AT&T Corp. Exhibit 1.2

PUBLIC VERSION

September 11, 2014

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1		REBUTTAL TESTIMONY OF JOHN W. HABIAK
2		ON BEHALF OF AT&T CORP.
3		
4	I.	<u>INTRODUCTION</u>
5	Q.	ARE YOU THE SAME JACK HABIAK WHOSE DIRECT TESTIMONY ON
6		BEHALF OF AT&T CORP. WAS FILED IN THIS CASE ON JULY 24, 2014,
7		AND WHOSE RESPONSE TESTIMONY ON BEHALF OF AT&T CORP. WAS
8		FILED IN THIS CASE ON AUGUST 28, 2014?
9	A.	Yes, I am.
10		
11	Q.	WHAT IS THE PURPOSE OF THIS TESTIMONY?
12	A.	The purpose of this testimony is to rebut the responsive testimony submitted on August
13		28, 2014 by Great Lakes Comnet, Inc. ("GLC") and its affiliate Westphalia Telephone
14		Company ("WTC"). I refer to GLC and WTC collectively as "Complainants."
15		
16	Q.	DO YOU HAVE ANY OVERALL COMMENTS ON THE TESTIMONY SO FAR,
17		AND ON COMPLAINANTS' RESPONSE TESTIMONY?
18	A.	Yes. In my direct testimony, I showed that the Complainants' switched access charges
19		are unreasonably high under federal law, and therefore unreasonably high under
20		Michigan law, which requires all intrastate switched access rates to mirror the
21		corresponding interstate rates. As I explained, the Complainants (i) apply high "rural
22		Michigan" rates to non-rural traffic (much of which isn't even Michigan traffic),

23	(ii) engaged in "access stimulation" by routing wireless 8YY traffic into Michigan, and
24	(iii) apply transport charges that reflect unreasonably high transport mileage of 83 miles.
25	
26	In my response testimony, I showed that discovery has revealed even more problems with
27	Complainants' charges. First, Complainants billed for the entire 83 miles of transport
28	between the Local Exchange Carriers of Michigan ("LECMI") switch in Southfield and
29	the GLC tandem in Westphalia at their own very high rates, even though Complainants
30	did not provide all of the transport service. In fact, discovery revealed that LECMI, not
31	Complainants, provided nearly half the transport mileage (from Southfield to Flint) – a
32	fact Complainants never mentioned in their bills or in their testimony. Second,
33	Complainants billed AT&T Corp. for local switching by LECMI, even though LECMI
34	did not perform any local switching. Third, Complainants billed Michigan intrastate rates
35	on traffic that originates and terminates in states other than Michigan.
36	
37	Complainants' "response" consists mostly of irrelevant attempts to change or avoid the
38	subject. Their lead argument is to "blame the victim." Complainants say that AT&T
39	Corp. should have taken costly steps to avoid their network, and they argue that AT&T
40	Corp. should be forced to pay Complainants' unlawful charges because it didn't take the
41	"options" Complainants suggest after the fact. I show below that Complainants' so-
42	called "options" were not viable. More importantly, their arguments are an irrelevant
43	diversion. If Complainants' charges are unlawful (as I have shown they are),
44	Complainants are not entitled to collect or keep those charges, so criticizing AT&T Corp.
45	for incurring the charges is beside the point.

46		
47		In addition, Complainants still fail to come to grips with the facts that discovery has
48		revealed. In particular, Complainants' response testimony still acts as if Complainants
49		provided the entire transport service between Southfield and Westphalia, and does
50		nothing to account for the fact that LECMI provided 44% of that service.
51		
52	Q.	DO YOU HAVE ANY SUPPORTING SCHEDULES?
53	A.	Yes, I have six supporting schedules:
54 55		Schedule JH-24 – GLC Discovery Response Showing Commissions Paid by GLC on 8YY Traffic
56 57		Schedule JH-25 – Complete Copy of Agreement Between GLC and IBDC
58		Schedule JH-26 – Analysis of AT&T Michigan Transport Routing
59		Schedule JH-27 – Excerpt from GLC Federal Tariff, FCC Tariff No. 20
60		Schedule JH-28 – GLC Website Page
61		Schedule JH-29 – GLC Discovery Response On Local Switching Charges
62		
63 64 65 66	II.	THE COMMISSION SHOULD DISREGARD COMPLAINANTS' ATTEMPTS TO DISTRACT THE COMMISSION FROM THEIR OWN UNLAWFUL CHARGES
67 68 69		A. AT&T CORP. CANNOT BE BLAMED FOR COMPLAINANTS' UNLAWFUL CHARGES
70	Q.	GLC WITNESS SUMMERSETT CLAIMS THAT AT&T CORP. CANNOT
71		CHALLENGE COMPLAINANTS' CHARGES BECAUSE IT HAD "OTHER
72		OPTIONS" FOR ROUTING THE TRAFFIC AT ISSUE. (RESPONSE
73		TESTIMONY, P. 5. LINES 4-11.) HOW DO YOU RESPOND?

74	A.	Mr. Summersett's claim is both wrong and irrelevant. I show below that each of the so-
75		called "options" he proposes was not really a viable "option" at all. They are simply
76		unfounded speculations that GLC has invented after the fact. More important, however,
77		Mr. Summersett's argument is an irrelevant attempt to distract the Commission from
78		Complainants' unlawful charges. If Complainants' switched access charges are unlawful
79		– and they are – it makes no difference whether AT&T Corp. could (at great trouble and
80		expense) have avoided Complainants' network. After all, every IXC could
81		hypothetically avoid LEC access charges, by building out a redundant network to all
82		possible end users and thereby avoiding the LECs' local networks. So if the theoretical
83		possibility of "avoidance" by the IXC were relevant, LECs could charge whatever they
84		wanted for access, no IXC could ever complain, and no state or federal regulator could
85		ever do anything about the charges. Obviously, that is not the case.
86		
87	Q.	YOU MENTIONED THAT MR. SUMMERSETT'S "OPTIONS" FOR AVOIDING
88		GLC'S TANDEM SWITCH ARE NOT ONLY IRRELEVANT BUT WRONG.
89		HOW DO YOU RESPOND TO HIS MAIN "OPTION," THAT AT&T CORP.
90		SHOULD HAVE ESTABLISHED ITS OWN DIRECT CONNECTION WITH
91		LECMI AND BYPASSED COMPLAINANTS' FACILITIES (PAGE 6 LINE 20 –
92		PAGE 7 LINE 5) ¹ ?
93	A.	That is not a viable option at all. Establishing a connection between two networks is
94		expensive, and it requires time and the cooperation of <i>both</i> parties. LECMI has no

¹ Unless otherwise specified, all references to Mr. Summersett's testimony are to his response testimony filed August 28, 2014.

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obligation to establish a "direct" connection with AT&T Corp. or any other IXC, and no obligation to route traffic over such a connection if there were one. And obviously, LECMI has no incentive to establish a "direct" connection that results in much lower access revenues to itself or cuts off its share of the Complainants' access revenues; to the contrary, LECMI's natural self-interest creates an affirmative incentive *against* cooperation. In fact, AT&T Corp. approached LECMI about establishing a direct connection in early 2014 (before this complaint was filed) and LECMI never even responded.

WHAT ABOUT MR. SUMMERSETT'S SECOND "OPTION," UNDER WHICH

AT&T CORP. WOULD ESTABLISH AN "INDIRECT" CONNECTION WITH

LECMI, BY TELLING AT&T MICHIGAN TO MAKE LECMI SET UP A

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bypass the GLC tandem.

Q.

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107 CONNECTION WITH AT&T MICHIGAN FOR TRAFFIC GOING TO OR 108 FROM AT&T CORP.? (PAGE 7 LINE 6 – PAGE 8 LINE 4) 109 A. This, too, was never really an option. Once again, it takes both parties to establish a 110 connection between two networks. As I explained above, LECMI has no obligation to 111 establish a special connection for AT&T Corp. traffic, and no incentive to reduce its own 112 access revenues. Accordingly, there is little reason to believe it would be willing to 113 arrange such a connection through AT&T Michigan. In fact, Complainants' own witness 114 Mr. Eaton testified that GLC was established precisely because LECs like LECMI 115 wanted to avoid using AT&T Michigan's tandems. It makes no sense for Complainants 116 to suggest now that LECMI would have agreed to use AT&T Michigan's tandems and to

118	
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119	Q.	MR. SUMMERSETT CLAIMS THAT THE INTERCONNECTION
120		AGREEMENT BETWEEN AT&T MICHIGAN AND LECMI REQUIRES LECMI
121		TO SET UP A CONNECTION AT AT&T MICHIGAN'S REQUEST. IS THAT
122		CORRECT? (PAGE 7 LINE 6 – PAGE 8 LINE 4)
123	A.	No. Mr. Summersett is misreading the interconnection agreement. That agreement was
124		set up for the exchange of AT&T Michigan traffic and LECMI traffic, not for traffic
125		going to or coming from AT&T Corp. The provision he references is limited to
126		establishing connections for intraLATA toll traffic, not for interLATA traffic of the kind
127		that is involved here. Section 5.2.3 plainly states that the "Access Toll Connecting
128		Trunks" it talks about "shall be two-way trunks connecting an End Office Switch that
129		Requesting Carrier utilizes to provide Telephone Exchange Service and Switched
130		Exchange Access Service in a given LATA to an access Tandem Switch [AT&T
131		Michigan] utilizes to provide Exchange Access in such LATA." Further, Section 5.2.4
132		(which Mr. Summersett attached to his testimony but ignores) specifically says that the
133		Access Toll Connecting Trunks are to carry "IntraLATA toll free traffic."
134		
135	Q.	OVER AND ABOVE MR. SUMMERSETT'S MISREADING OF THE
136		INTERCONNECTION AGREEMENT, IS THERE ANY OTHER PROBLEM
137		WITH HIS "OPTION"?
138	A.	Yes. AT&T Corp. cannot ask AT&T Michigan to "arrange" a special connection with
139		LECMI for AT&T Corp. traffic, and AT&T Michigan would not be able to set up a
140		special connection for AT&T Corp.'s benefit in any event. Although I am not a lawyer, I

141		understand that AT&T Michigan cannot give special preferences to any IXC (in
142		particular its affiliate AT&T Corp.) and thus, as a matter of business policy, AT&T Corp.
143		does not ask AT&T Michigan for such improper preferences. Mr. Summersett's theory
144		that AT&T Corp. had "control over AT&T Michigan" and could have exercised that
145		"control" ignores the fact that these affiliates are separate companies subject to legal
146		restrictions.
147		
148	Q.	MR. SUMMERSETT SAYS IT HIS "UNDERSTANDING THAT DIRECT
149		TRUNKS EXISTED BETWEEN LECMI AND AT&T, BUT WERE NOT USED
150		BY AT&T FOR THIS TRAFFIC" (PAGE 7 LINES 4-5). IS HE RIGHT?
151	A.	No. Mr. Summersett is confusing matters with the careless use of the term "AT&T."
152		The "direct trunks" he is talking about are <i>not</i> between LECMI and AT&T Corp., and
153		they cannot be used by AT&T Corp. for the traffic at issue here. The trunks run between
154		LECMI and AT&T Michigan. As I just explained, the connections between LECMI and
155		AT&T Michigan are for local traffic and intraLATA toll traffic. AT&T Corp. cannot use
156		those trunks for the interLATA traffic at issue in this case.
157		
158	Q.	MR. SUMMERSETT'S NEXT SUGGESTED "OPTION" IS THAT AT&T CORP.
159		COULD HAVE NEGOTIATED A "LIMIT" ON THE TRAFFIC IT DELIVERED
160		TO OR ACCEPTED FROM LECMI. (PAGE 20, LINES 17-18). WAS THIS
161		REALLY AN OPTION?
162	A.	Not at all. There are multiple reasons why his idea would not work. First, this "option"
163		is not one AT&T Corp. could have taken on its own. It depends on the cooperation and

164		agreement of LECMI, a party that AT&T Corp. does not control and that has an
165		affirmative incentive not to cooperate (because a limit on traffic would have reduced
166		LECMI's revenues).
167		
168		Second, Mr. Summersett does not explain how a "limit" on traffic would work in
169		practice, or how it could be enforced. In reality, the only way to enforce the limit would
170		be for AT&T Corp. to block incoming or outgoing traffic that exceeds the limit, and
171		obviously that is not a viable option for AT&T Corp.
172		
173		Finally, a "limit" on traffic would not solve the problem of Complainants' unreasonably
174		high access rates. It would only reduce the amount of traffic subject to those charges.
175		
176	Q.	FINALLY, MR. SUMMERSETT SUGGESTS THAT AT&T CORP. "CHOSE" TO
177		EXCHANGE TRAFFIC WITH LECMI AND "COULD HAVE DISCONTINUED
178		USE OF GLC'S SERVICES AT ANY TIME." (PAGE 20 LINES 8-21). IS HE
179		RIGHT?
180	A.	Absolutely not. AT&T Corp. has no choice but to exchange traffic with LECMI, and, as
181		I explained in my response testimony, AT&T Corp. has no control over or input into
182		LECMI's decisions about where to interconnect and route traffic. AT&T Corp. has a
183		duty to interconnect with all other carriers, including LECMI. It interconnected with
184		LECMI long before the dispute in this case arose. Now that AT&T Corp. is connected
185		with GLC (and through it, with LECMI) AT&T Corp. has to accept traffic bound for its
186		end users, and has to deliver calls from its end users that are destined for LECMI. I

210		HAVE SENT THE TRAFFIC "DIRECTLY TO AT&T" BUT HAD A
209	Q.	WHAT ABOUT MR. SUMMERSETT'S ASSERTION THAT CRICKET COULD
208		
207		the Commission from Complainants' unlawful charges.
206		wireless affiliate" at any time relevant to this case – are simply another attempt to distract
205		attempts to call Cricket "AT&T's wireless affiliate" – when it was clearly <i>not</i> "AT&T's
204		to GLC stopped once the acquisition was complete. Mr. Summersett's continued
203		a matter of public record, and GLC obviously knows that the flow of wireless 8YY traffic
202		GLC. Obviously, GLC knows these things: the acquisition of Cricket by AT&T Inc. was
201		Corp. in early 2014, but when it did, it immediately ceased the flow of wireless traffic to
200		Cricket when it was <i>not</i> an affiliate of AT&T Corp. Cricket <i>became</i> an affiliate of AT&T
199		of the wireless-originated 8YY traffic that is at issue in this case was originated by
198	A.	Certainly not. This is another example of a continuing mischaracterization by GLC. All
197		ISSUE IN THIS CASE." (PAGE 5 LINES 12-14). IS HE RIGHT?
196		INITIALLY ROUTE WIRELESS-ORIGINATED 8YY TRAFFIC THAT IS AT
195		"AT&T HAS CONTROL OVER HOW ITS WIRELESS AFFILIATES
194		COMPLAINANTS' ROUTING OF WIRELESS 8YY TRAFFIC BECAUSE
191 192 193	Q.	"AT&T'S WIRELESS AFFILIATE" MR. SUMMERSETT CLAIMS THAT AT&T CORP. IS RESPONSIBLE FOR
189 190		B. COMPLAINANTS' MISCHARACTERIZATION OF CRICKET AS
		block such traffic, and 1411. Summersett is simply ignoring these basic facts of fire.
188		block such traffic, and Mr. Summersett is simply ignoring these basic facts of life.
187		explained at length in my opening and responsive testimony why AT&T Corp. cannot

211		"FINANCIAL INCENTIVE TO SEND THE TRAFFIC TO INCOMM, A
212		TRAFFIC AGGREGATOR"? (PAGE 9 LINE 20 – PAGE 10 LINE 2).
213	A.	This, too, is irrelevant. This case concerns Complainants' charges for the wireless traffic.
214		Cricket's decisions and intentions are beside the point for two reasons. First, Cricket was
215		not an affiliate of AT&T Corp. at any time relevant to this case. Second, the problem
216		here is that Complainants inserted themselves into the traffic flow and are trying to make
217		AT&T Corp. pay their very high rates for wireless 8YY traffic that has nothing to do with
218		rural Michigan (and for the most part, neither originates nor terminates in Michigan).
219		This is in sharp contrast to aggregators, like Intelliquent and Hypercube, that apply the
220		much lower rates of non-rural ILECs.
221		
222	Q.	TODAY, DOES CRICKET SEND TRAFFIC DIRECTLY TO AT&T CORP. OR
223		TO TRAFFIC AGGREGATORS?
224		
224	A.	I previously believed that Cricket stopped sending traffic to aggregators after the
225	A.	I previously believed that Cricket stopped sending traffic to aggregators after the acquisition by AT&T Inc., and my response testimony (lines 211-212) said so. However,
	A.	
225	A.	acquisition by AT&T Inc., and my response testimony (lines 211-212) said so. However,
225226	A.	acquisition by AT&T Inc., and my response testimony (lines 211-212) said so. However, I subsequently learned that Cricket still sends wireless 8YY traffic to Incomm; it just
225226227	A.	acquisition by AT&T Inc., and my response testimony (lines 211-212) said so. However, I subsequently learned that Cricket still sends wireless 8YY traffic to Incomm; it just instructed Incomm that the traffic should not go through GLC. As I stated above, the
225226227228	A. Q.	acquisition by AT&T Inc., and my response testimony (lines 211-212) said so. However, I subsequently learned that Cricket still sends wireless 8YY traffic to Incomm; it just instructed Incomm that the traffic should not go through GLC. As I stated above, the
225226227228229		acquisition by AT&T Inc., and my response testimony (lines 211-212) said so. However, I subsequently learned that Cricket still sends wireless 8YY traffic to Incomm; it just instructed Incomm that the traffic should not go through GLC. As I stated above, the point is not relevant to this case, but I do want to make sure the record is correct.

233		AGGREGATOR THAT WOULD PAY OR INCENT INCOMM THE MOST."
234		(PAGE 10 LINES 5-8). WHAT DO YOU THINK ABOUT HIS SUGGESTION?
235	A.	There is nothing "unclear" or mysterious about Incomm's incentives. GLC knows full
236		well that the chain of payments and incentives in this case starts with GLC, ***BEGIN
237		CONFIDENTIAL************************************
238		**************************
239		************************************
240		CONFIDENTIAL*** GLC did not disclose any of these arrangements in its direct
241		testimony, and GLC is still trying to be coy about them even after they were revealed in
242		discovery. GLC's obvious reluctance to come clean about its incentive and access
243		revenue sharing arrangements is confirmation that those agreements (which are designed
244		to stimulate traffic and did so) are one reason why GLC cannot apply excessive rates to
245		the traffic it has stimulated.
246		
247	Q.	HAVE YOU RECEIVED FURTHER EVIDENCE OF THE INCENTIVES GLC
248		PROVIDED TO ATTRACT THE 8YY TRAFFIC TO ITS NETWORK?
249	A.	Yes. In a Second Supplemental Response dated September 8, 2014 to AT&T Corp.'s
250		discovery requests, ***BEGIN CONFIDENTIAL*******************
251		***********************
252		***********************
253		***********************
254		***********************
255		*******************

256		********************
257		***************************
258		*************************
259		**************************************
260		CONFIDENTIAL***
261		
262	Q.	HAVE YOU RECEIVED FURTHER EVIDENCE ABOUT THE AGREEMENT
263		BETWEEN GLC AND IDBC?
264	A.	Yes. In the same discovery response I mentioned above, ***BEGIN
265		CONFIDENTIAL************************************
266		***********************
267		*************************
268		***********************
269		**********************
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271		
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278		**************************************
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281		**************************
282		*************************
283		
284	Q.	*************************
285		***************************************
286	A.	***********************
287		*************************
288		*************************
289		*************************
290		*************************
291		**************************************
292		
293		C. <u>COMPLAINANTS' "THEY DO IT TOO" ARGUMENT</u>
294	Q.	MR. SUMMERSETT TRIES TO DEFEND COMPLAINANTS' ROUTING OF
295		THE TRAFFIC AT ISSUE BY POINTING TO A FEW EXAMPLES OF
296		ROUTING BY AT&T MICHIGAN. (PAGE 12 LINE 10– PAGE 13 LINE 10).
297		BEFORE RESPONDING, COULD YOU BRIEFLY RECAP WHAT IS WRONG
298		WITH THE TRANSPORT ROUTING THAT COMPLAINANTS ARE USING
299		HERE?

300	A.	Yes. As I explained in my direct testimony, Complainants are claiming that AT&T Corp.
301		should pay them for 83 miles of transport from Southfield all the way to Westphalia, at
302		Complainants' transport rates of \$0.000418 per minute per mile. They are doing this
303		even though there is an AT&T Michigan tandem only seven miles away from the LECMI
304		switch in Southfield, and even though LECMI's transport rates are only about \$0.000014
305		per minute per mile (and in fact, are required to be only about \$0.000014 per minute per
306		mile because by law LECMI's rates cannot exceed AT&T Michigan's rates). Further,
307		Complainants aren't even providing all of the 83 miles of transport that they want to
308		collect. As explained in my response testimony, discovery revealed that in reality
309		LECMI is providing 44% of the transport, but Complainants are trying to collect 100% of
310		the transport, and charging all of it at their own rates (rather than LECMI's own, much
311		lower rate). As a result, Complainants are charging AT&T Corp. some 30 times the
312		lawful rate.
313		
314	Q.	HOW DO YOU RESPOND TO MR. SUMMERSETT'S CONTENTION THAT
315		THERE IS NO REQUIREMENT THAT A LEC SEND ITS TRAFFIC TO THE
316		NEAREST TANDEM? (PAGE 12 LINES 3-9).
317	A.	AT&T Corp. agrees there is no such requirement, and AT&T Corp. is not suggesting
318		there should be.
319		
320	Q.	THEN WHY DO YOU REFER TO THE FACT THAT THERE IS AN AT&T
321		MICHIGAN TANDEM ONLY SEVEN MILES AWAY FROM THE LECMI END
322		OFFICE?

Q.

A.

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I want to be very clear on this. AT&T Corp. is not saying that any routing of the 8 Y Y
traffic other than through the nearest tandem is automatically unreasonable. Rather, we
are saying that it was unreasonable for the Complainants to charge their exorbitant rates
for traffic that was transported over a circuitous route that was approximately 12 times as
long as the distance to the nearest tandem. And since the 83 miles of transport at the
Complainants' exorbitant rates was grossly excessive, AT&T Corp. is entitled to a
refund. For purposes of calculating that refund, some reasonable mileage figure must be
used, and we have used that seven mile distance from the LECMI switch in Southfield to
the AT&T Michigan tandem in West Bloomfield. And this is not an arbitrary selection of
locations for comparison. On the contrary, the LECMI Southfield switch subtended the
West Bloomfield tandem switch up until 2003, so the 7 miles used by AT&T Corp. as a
reasonable mileage figure is based on the actual mileage charged by LECMI in the past.
Again, though, we are not saying that in all cases the shortest distance is necessarily the
only reasonable distance.
MR. SUMMERSETT CLAIMS THAT AT&T MICHIGAN DOES NOT ALWAYS
ROUTE TRAFFIC TO THE NEAREST TANDEM. (PAGES 12-13). WHAT IS
YOUR RESPONSE?
This argument is another irrelevant diversion. GLC is trying to distract the Commission
from Complainants' unlawful charges by arguing "they do it too." The issue before the
Commission is whether Complainants' charges are reasonable and lawful, and in

particular whether it was proper for Complainants to apply exorbitant rates (including 83

miles of transport) to non-rural traffic (including 8YY wireless traffic). We are not here

346		to examine the traffic routing decisions of AT&T Michigan (which has much lower
347		access rates) for other kinds of traffic in other parts of the state. Further, GLC's attempt
348		to criticize AT&T Michigan is way off base, as there is a dramatic difference between
349		AT&T Michigan's routing and what Complainants are doing here.
350		
351	Q.	HOW DO THE AT&T MICHIGAN ROUTING DECISIONS THAT MR.
352		SUMMERSETT DISCUSSES DIFFER FROM THE COMPLAINANTS'
353		ROUTING HERE?
354	A.	Although in a few cases AT&T Michigan routes traffic to an AT&T Michigan tandem
355		that is further away than a tandem served by Frontier, the difference in mileage is
356		nowhere near as large as the massive increase in mileage that Complainants have sought
357		to impose on AT&T Corp. More importantly, AT&T Michigan's tandem switching rates
358		are lower than Frontier's, so AT&T Michigan's "bypass" ends up saving money for the
359		IXC, not gouging the IXC like Complainants are trying to do.
360		
361	Q.	COULD YOU GIVE US AN EXAMPLE?
362	A.	Certainly. Mr. Summersett criticizes AT&T Michigan for routing traffic from Three
363		Oaks to its own tandem in Grand Rapids, rather than routing that traffic to Frontier's
364		tandem in Three Rivers. While it is true that AT&T Michigan's routing yields more
365		mileage, the proportionate increase (from 51 miles to 94 miles – less than double) is
366		nowhere near the increase in mileage that Complaints are trying to impose, which
367		multiplies the mileage by a factor of nearly 12 (from 7 miles to 83 miles). More
368		importantly, the bottom-line result is a savings to the IXC, because AT&T Michigan's

369		per-minute rates are lower even with the increase in transport mileage. As I show in
370		Schedule JH-26, AT&T Michigan's rate for that traffic is only \$0.003352 per minute,
371		even when you consider the additional miles of transport. If AT&T Michigan were to
372		route the traffic through the Frontier tandem instead, the per-minute rate would be
373		slightly higher – $$0.003707$ – so the IXC benefits from AT&T Michigan's current
374		routing. As Schedule JH-26 shows, this is true of every single one of the examples Mr.
375		Summersett cites.
376		
377		In sharp contrast, Complainants' routing multiplies the transport mileage by a factor of
378		nearly 12, and then Complainants compound the problem further by applying their own
379		rates – which are several times higher than the access rates of AT&T Michigan, Frontier,
380		or LECMI – to the entire transport service. The end result is not a savings to the IXC, as
381		is the case with AT&T Michigan's routing, but a 30-fold increase in price. So, far from
382		showing that AT&T Michigan has joined in Complainants' gouging practices, Mr.
383		Summersett's examples only provide further confirmation that Complainants' practices
384		are unreasonable.
385		
386	Q.	HOW DOES THIS ILLUSTRATION TIE BACK TO YOUR PREVIOUS
387		TESTIMONY ABOUT THE FCC'S ALPINE DECISION?
388	A.	In the Alpine decision, the FCC held that several LECs' charges were contrary to their
389		tariffs and to federal law, because the LECs imposed over 100 miles of distance-sensitive
390		charges by using a routing arrangement that "had no benefits for their end user customers

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391		or IXCs, yet substantially increased access charges billed to IXCs." In my direct
392		testimony, I showed that Complainants' 83-mile routing arrangement provides no
393		benefits to end users or IXCs, yet substantially inflates Complainants' access charges to
394		IXCs. By contrast, Complainants are trying to distract the Commission by talking about
395		routing decisions by AT&T Michigan that do not increase access charges paid IXCs; to
396		the contrary, those decisions reduce the total charge paid by IXCs.
397		
398		D. <u>COMPLAINANT'S "NO HARM, NO FOUL" ARGUMENT</u>
399	Q.	MR. SUMMERSETT ARGUES THAT AT&T CORP. CHARGES 99 CENTS A
400		MINUTE FOR 8YY SERVICE, SO IT SHOULD NOT OBJECT TO OVER-
401		PAYING FOR GLC'S SWITCHED ACCESS. (PAGES 16-17) HOW DO YOU
402		RESPOND?
403	A.	GLC's argument is wrong on many levels. First, GLC's switched access rates are
404		unlawful because they do not comply with the FCC's pricing rules. Whether or not
405		AT&T Corp. (or any other IXC) can make a profit despite GLC's unlawfully high rates
406		has nothing to do with the question.
407		
408		Second, GLC's argument, boiled down to its essence, is that AT&T Corp.'s customers
409		should bear the burden of GLC's excessive rates by paying higher prices for 8YY
410		service. That argument is anti-consumer and should get no traction with the
411		Commission.

² AT&T Corp. v. Alpine Commc'ns, 27 FCC Rcd. 11513, ¶¶ 1, 29, recon. denied, 27 FCC Rcd. 16606 (2012).

412		
413		Third, GLC only refers to a published, default "rack rate." (See Exhibit GLC 29).
414		***BEGIN CONFIDENTIAL*****************************
415		**************************************
416		CONFIDENTIAL*** And there is nothing unusual about having published rates that
417		are higher than the actual rates paid by customers – it is common in the industry.
418		
419	Q.	MR. SUMMERSETT ALSO ARGUES THAT GLC DID NOT ARTIFICALLY
120		STIMULATE NEW 8YY TRAFFIC, SO AT&T CORP. WAS NOT HARMED.
421		(PAGE 19, LINES 1-16). IS THIS RIGHT?
122	A.	The argument makes no sense. First, AT&T Corp. does not claim that it was harmed by
123		an increase in the overall amount of 8YY traffic. Rather, AT&T Corp.'s complaint is that
124		the out-of-state 8YY traffic in issue was re-directed from switched access providers with
125		reasonable switched access rates (i.e., that complied with FCC pricing rules) to GLC,
126		which applied exorbitant, non-compliant rates.
127		
128		Second, the question whether there was an overall increase in 8YY traffic during 2010-
129		2013 is irrelevant. The real issue is whether GLC was charging lawful rates on the 8YY
430		traffic that went through its network; and it was not.
431		

132 133	III.	GLC'S ATTEMPT TO EVADE THE RULES BY CREATING ITS OWN EXEMPTION FOR "COMPETITIVE ACCESS PROVIDERS."
134 135	Q.	MR. SUMMERSETT SAYS IT IS HIS "UNDERSTANDING THAT THE FCC
436		HAS REPEATEDLY RECOGNIZED THAT WHERE A [COMPETITIVE
437		ACCESS PROVIDER] DOES NOT OWN END OFFICES, IT IS NOT SUBJECT
438		TO THE REGULATIONS GOVERNING CLEC SWITCHED ACCESS RATES."
139		(PAGE 17 LINES 7-9). HOW DO YOU RESPOND?
140	A.	Mr. Summersett's assertion is a legal argument and AT&T Corp.'s lawyers will address it
141		in their briefs.
142		
143	Q.	IN YOUR RESPONSE TESTIMONY, YOU DISCUSSED FCC RULE 61.26 AND
144		SHOWED THAT THERE WAS NO EXEMPTION FOR CAPS. RECOGNIZING
145		THAT YOU ARE NOT A LAWYER, IS THERE ANY BASIS FOR MR.
146		SUMMERSETT'S NEW "UNDERSTANDING" IN THAT RULE?
147	A.	Based on my understanding of industry terms and the plain language of the regulation,
148		Rule 61.26 defines the term "CLEC" to mean: "a local exchange carrier that provides
149		some or all of the interstate exchange access service used to send traffic to or from an end
450		user and does not fall within the definition of 'incumbent local exchange carrier' in 47
451		U.S.C. 251(b)." 47 C.F.R. § 61.26(a)(1) (emphasis added). A "local exchange carrier" is
452		"any person that is engaged in the provision of telephone exchange service or exchange
453		access." 47 U.S.C. § 153(26)(emphasis added). A self-styled "CAP" that does not own
453 454		access." 47 U.S.C. § 153(26)(emphasis added). A self-styled "CAP" that does not own end offices may not be "engaged in the provision of telephone exchange service," but it <i>is</i>

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456 Likewise, a "CAP" that does not own end offices may not provide "all of the interstate 457 exchange access service used to send traffic to or from an end user" but it still provides 458 "some" of that service, and under the regulation, that is enough to make it a CLEC. 459 460 Further, the Rule specifically confronts the situation in which an access provider does *not* 461 provide service to the end user, and it does not create an exemption for those providers. 462 To the contrary, it says that the cap on that provider's rates is even *lower* than the cap for 463 access providers that do provide service to the end user. Paragraph (f) says: "If a CLEC 464 provides some portion of the interstate switched exchange access services used to send 465 traffic to or from an end user not served by that CLEC, the rate for the access services 466 provided may not exceed the rate charged by the competing ILEC for the same access 467 services." In other words, a CLEC that serves the end user can charge up to the 468 competing ILEC's full access charge for all rate elements, including the ILEC's end 469 office charges; but a CLEC like GLC that does not serve the end user can only charge 470 part of the competing ILEC's access rate (i.e. the rate elements that correspond to the 471 services the CLEC actually provides). 472 473 This Rule makes perfect sense. A CLEC that provides only *part* of the access service 474 should charge less than the CLEC that provides service all the way to the end user. 475 Under GLC's theory, though, a CLEC that provides part of the access service can charge 476 much more than the CLEC that provides service all the way to the end user; in fact, it can 477 impose virtually unlimited charges with no cap at all.

478

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479	Q.	MR. SUMMERSETT SAYS THAT THE FCC RECENTLY ORDERED THAT
480		CERTAIN SWITCHED ACCESS RATES BE TRANSITIONED TO BILL-AND-
481		KEEP AND THAT LECS CAN RECOVER THEIR SWITCHED ACCESS COSTS
482		FROM END USERS (PAGE 17 LINES 12-14), BUT HE DOESN'T REFERENCE
483		ANY RULES OR ORDERS. WHAT IS HE TALKING ABOUT?
484	A.	Mr. Summersett appears to be talking about the FCC's 2011 order reforming certain
485		interstate switched access rates for all LECs. ³ That order requires certain rate elements to
486		be transitioned to "bill and keep" (in other words, reduced to zero) over several years.
487		
488	Q.	DOES THAT ORDER HAVE ANY RELEVANCE TO THIS PROCEEDING?
489	A.	Not in the least. AT&T Corp. does not contend that GLC's rates should be transitioned
490		to bill and keep under the 2011 order. (In fact, my understanding is that rates for tandem
491		switching and transport are not being transitioned to bill and keep.) Rather, AT&T Corp.
492		maintains that GLC's rates are subject to the "caps" the FCC established for (i) CLEC
493		access rates, and (ii) rates by LECs that engage in "access stimulation." The cap on
494		CLEC access rates was established years before the 2011 order. The cap for access
495		stimulation was established in a different part of the 2011 order, and is separate from the
496		transition to bill and keep.
497		
498	Q.	WHAT ABOUT MR. SUMMERSETT'S POLICY ARGUMENT THAT
499		CARRIERS LIKE GLC "DO NOT PROVIDE LOCAL EXCHANGE SERVICES

³ In re Connect America Fund: A National Broadband Plan For Our Future, 27 FCC Rcd. 4040 (2011).

500		TO END USERS FROM WHICH THEY CAN RECOVER OR SUBSIDIZE THE
501		REDUCED REVENUES FROM SWITCHED ACCESS SERVICES"? (PAGE 17
502		LINES 16-18).
503	A.	His policy argument is irrelevant, factually unfounded, and wrong. The pertinent FCC
504		Rule, Rule 61.26, does not exempt such carriers: in fact, as I showed above, it states that
505		the cap on their access rates is <i>lower</i> than the cap on carriers that provide service to end
506		users. GLC's interstate switched access rates have to comply with the federal Rule and
507		(as I explained in my direct and response testimony) GLC's intrastate switched access
508		rates have to "mirror" its federal rates. AT&T Corp.'s lawyers will of course respond to
509		any legal arguments the Complainants' lawyers might raise. But in any event this
510		Commission cannot ignore or rewrite the law based on Mr. Summersett's policy
511		arguments.
512		
513		Factually, Mr. Summersett is apparently trying to create the impression that GLC cannot
514		recover its costs at the rates required by federal law, and that it has to charge 30 times the
515		lawful rate to recover its cost. If that is his position, he has not provided any financial
516		data to support it and his policy argument has no foundation.
517		
518		Finally, Mr. Summersett's policy argument is wrong in any event. Historically, LECs set
519		high access rates to subsidize the cost of serving end users, particularly the cost of local
520		"loops" connecting end users to end offices. The FCC has decided that such subsidies are
521		harmful and unsustainable, so end users must bear more of the cost the carrier incurs to
522		serve them. If a carrier does not own end offices and does not serve end users, then there

IT IS EXEMPT FROM RULE 61.26?

	was no policy reason to support high access rates for that carrier in the first place. That
	carrier does not incur any cost to serve end users, so it never needed access charges to
	subsidize that cost and has no need to shift end-user costs back to end users. Further, it
	makes no sense to give carriers an exemption when they do not serve end users: that
	would just encourage CLECs to stop serving end users so they can engage in pure
	arbitrage and impose unlimited access charges.
Q.	HOW DO YOU RESPOND TO MR. SUMMERSETT'S CONTENTION (AT
	PAGE 11) THAT THE COMPLAINANTS DID NOT ENGAGE IN ARBITRAGE?
A.	As I said in my direct testimony, the Complainants engaged in arbitrage because they
	implemented an arrangement that was designed to increase their access revenues at the
	expense of AT&T Corp. and other IXCs while not serving any legitimate business or
	economic purpose. For purposes of illustration, I gave a classic example of arbitrage. I
	did not suggest that GLC and WTC were engaging in the particular form of arbitrage that
	I used for illustration. In his response, Mr. Summersett says that GLC and WTC did not
	engage in that form of arbitrage. That is correct. But GLC and WTC engaged in a
	different form of arbitrage, by circumventing the FCC's caps on CLEC access rates and
	by engaging in access stimulation.
Q.	LET'S GET BACK TO THE CAP ON CLEC ACCESS RATES. OUTSIDE OF
	THIS PROCEEDING, DOES GLC CLAIM THAT IT IS NOT A CLEC OR THAT

545	A.	No, just the opposite. GLC's federal tariff (Tariff FCC No. 20) plainly states that "[t]he
546		Company" – GLC – "is a rural CLEC under Section 61.26(a)(6) of the Federal
547		Communications Commissions (FCC's) Rules, 47 C.F.R. § 61.26(a)(6)." I have attached
548		excerpts from the tariff as Schedule JH-27. As the tariff shows, GLC's admission is the
549		basis for GLC's use of the rates in the NECA tariffs. Thus, in the federal forum GLC
550		admits that it is a CLEC under Rule 61.26.
551		
552	Q.	WHAT ABOUT GLC'S CLAIM THAT IT IS A "RURAL" CLEC?
553	A.	AT&T Corp.'s lawyers will address any legal arguments GLC might raise, but as a
554		factual matter GLC is certainly not "rural." I have attached as Schedule JH-28 a page
555		from GLC's website, http://www.glcom.net/network/glc_network_map.pdf , which
556		clearly shows that GLC's extensive fiber network, includes fiber rings in several "metro"
557		areas: Chicago, Detroit, Lansing, Grand Rapids, and Ann Arbor. Thus, a substantial
558		portion of GLC's service territories fall within urban, not rural, areas.
559		
560		Further, the crux of this dispute is that GLC is trying to impose "rural" NECA rates on
561		traffic that is clearly not "rural." Traffic to and from LECMI, a CLEC that operates in
562		the Detroit metropolitan area and has a switch in Southfield, is certainly not "rural."
563		8YY traffic originated by wireless end users across the country, and destined for
564		businesses with 8YY numbers, is certainly not "rural" either.
565		

566	IV.	COMPLAINANTS' OTHER ARGUMENTS LACK MERIT	
567	Q.	MR. SUMMERSETT CLAIMS THAT GLC'S RATES ARE NECESSARILY JUST	
568		AND REASONABLE, BECAUSE THEY ARE "EQUAL TO THOSE RATES SET	
569		FORTH IN THE NATIONAL EXCHANGE CARRIERS ASSOCIATION	
570		('NECA') TARIFF No. 5," AND ARE SUBJECT TO FCC APPROVAL AND	
571		USED BY "HUNDREDS OF CARRIERS NATIONWIDE." (PAGE 16 LINES 12-	
572		18). HOW DO YOU RESPOND?	
573	A.	Mr. Summersett is wrong about this, for a very simple reason: GLC is not a member of	
574		NECA. Carriers that are members of NECA concur in, and are identified in, the NECA	
575		tariff. GLC, in contrast, has its own tariff. In that tariff, GLC has adopted the NECA	
576		rates, but as a non-NECA member, GLC does not concur in the NECA tariff. The rates	
577		in the NECA tariff are approved by the FCC for use by NECA carriers, but not for use by	
578		any and every carrier that adopts the NECA rates. And the NECA rates, however just	
579		and reasonable they may presumptively be for NECA members, are not presumptively	
580		just or reasonable for GLC.	
581			
582	Q	IS THERE AN ADDITIONAL REASON THAT THE NECA RATES ARE NOT	
583		PRESUMPTIVELY JUST OR REASONABLE FOR GLC?	
584	A.	Yes. The NECA tariff includes terms and conditions to which NECA carriers are bound.	
585		By approving the NECA tariff, the FCC is saying, in effect, that the rates are just and	
586		reasonable so long as they are associated with those terms and conditions. As I stated,	
587		GLC does not concur in the NECA tariff. As a result, it is not bound by the terms and	

588		conditions in that tariff. And at least one of the terms in the NECA tariff is one that I'm
589		certain GLC wouldn't be willing to live with.
590		
591	Q.	WHAT TERM IS THAT?
592	A.	The prohibition against transporting traffic over LATA boundaries. Recall that WTC,
593		which is a NECA carrier, is subject to this prohibition, and that is one reason that the
594		Southfield-to-Westphalia transport that was attributed to WTC on the bills WTC sent us
595		was unlawful. GLC of course routinely transports traffic over LATA boundaries, and so
596		would be unwilling to subscribe to the NECA tariff.
597		
598	Q.	IS THERE ANOTHER REASON THAT THE COMMISSION SHOULD REJECT
599		GLC'S CLAIM THAT IT IS ENTITLED TO CHARGE THE NECA RATES?
600	A.	Yes. I do not know the details of how the NECA rates are calculated, but I do know at a
601		high level that the rates take into account the differing costs of all the NECA carriers.
602		Also, when an individual NECA carrier charges the NECA rates and is paid accordingly.
603		that carrier does not retain the revenues itself. Rather, the NECA carriers' access
604		revenues are pooled, and are then re-allocated among them. Since GLC is not a member
605		of NECA, it does not participate in this process at either end. That is, its costs are not
606		taken into account when the NECA rates are established, and it is not part of the pooling
607		and revenue allocation in which NECA carriers participate. This is yet another reason
608		that rates that the FCC has determined are just and reasonable for NECA carriers are not
609		just and reasonable for GLC

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627

A.

Yes.

611	Q.	DO YOU HAVE ADDITIONAL INFORMATION ON AT&T CORP.'S CLAIM
612		FOR REFUNDS OF THE LOCAL SWITCHING CHARGES?
613	A.	Yes. I address this issue in my response testimony at pages 32-36. In a nutshell, I
614		demonstrated that Complainants collected \$815,372 from AT&T Corp. for local
615		switching services that were never provided, so that AT&T Corp. is entitled to a full
616		refund. The new information is the Complainant's supplemental response to AT&T DR
617		009, which I attach as Schedule JH-29. There, Complainants explain that all IXCs were
618		billed for LECMI local switching and that all IXCs (other than AT&T Corp.) received
619		full credits for those charges in May and June, 2013. Also, WTC advised LECMI in
620		June, 2013 that AT&T Corp. was entitled to a full credit for the local switching charges,
621		so Complainants have known for well over a year that AT&T Corp. was and is entitled to
622		a refund of the local switching charges. In light of this admission, the Commission
623		should order Complainants to make those refunds.
624		
625	V.	CONCLUSION
626	Q.	DOES THIS CONCLUDE YOUR REBUTTAL TESTIMONY?

STATE OF MICHIGAN MICHIGAN PUBLIC SERVICE COMMISSION

In the matter of the Application and Complaint of WESTPHALIA TELEPHONE COMPANY, and GREAT LAKES COMNET, INC., against AT&T CORP.)
STATE OF ILLINOIS) ss COUNTY OF COOK)	VICE
Mark Ortlieb, first being duly sworn, deposes a Michigan, and that on the 11 th day of September 2014, documents to be served via U.S. Mail and/or electronic attached service list:	he caused copies of the following mail upon the parties listed on the
REBUTTAL TESTIMONY O	OF JACK HABIAK
	Mark Ortlieb
Subscribed and sworn to before me this 11 th day of September 2014	
Aletha J. Blackmon Notary Public, Cook County, Illinois My Commission Expires: April 23, 2018 Acting in the County of Cook, Illinois	

SERVICE LIST MPSC Case No. U-17619

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EXHIBIT 2

Great Lakes' Settlement Offer of May 8, 2014

CONFIDENTIAL MATERIALS OMITTED

Great Lakes' Settlement Offer of May 23, 2014

Great Lakes' Settlement Offer of June 30, 2014

Great Lakes' Settlement Offer of August 2, 2014

Great Lakes' Settlement Offer of June 19, 2015

Great Lakes' Settlement Offer of February 16, 2016

Great Lakes' Settlement Offer of August 3, 2016

AT&T's Settlement Offer of June 26, 2015, including email exchange between M. Hunseder and D. Carter following offer

Expert Report of Michael Starkey, with Exhibits A-D (August 18, 2014)

HIGHLY CONFIDENTIAL MATERIALS OMITTED

In re Great Lakes Comm'cn Corp., Order Terminating Reporting Requirements, IUB Docket No. M-3798 (IUB, July 15, 2016)

STATE OF IOWA DEPARTMENT OF COMMERCE UTILITIES BOARD

IN RE:

GREAT LAKES COMMUNICATION CORP., d/b/a IGL TELECONNECT

DOCKET NO. M-3798

ORDER TERMINATING REPORTING REQUIREMENTS

(Issued July 15, 2016)

The Utilities Board (Board) issued its "Final Order" in Docket No.

SPU-2011-0004 on March 30, 2012, and at that time required Great Lakes

Communication Corp., d/b/a IGL TeleConnect (Great Lakes), to provide the Board with monthly status reports detailing Great Lakes' progress in the development and implementation of a plan to provide local exchange telecommunications service in the Lake Park and Milford, Iowa, exchanges. That reporting requirement was subsequently modified by the Board in an order issued on October 8, 2014, which, among other things, closed Docket No. SPU-2011-0004 and changed Great Lakes' monthly reporting obligation to quarterly under this docket designation.

On June 14, 2016, Great Lakes filed with the Board a motion to terminate Great Lakes' quarterly reporting requirements. Great Lakes states that since the Board's October 8, 2014, order, Great Lakes has continued to meet its reporting requirements. The quarterly reports have detailed how Great Lakes has continued to provide local exchange and broadband Internet services to residents and businesses

DOCKET NO. M-3798 PAGE 2

in northwest Iowa as well as how Great Lakes has made significant investment in its plant and personnel in order to provide a quality customer service experience. Great Lakes also states that it is committed to continuing to compete for local exchange and Internet customers.

On June 16, 2016, the Office of Consumer Advocate (OCA), a division of the lowa Department of Justice, filed a response to Great Lakes' motion to terminate its reporting requirement. OCA states that it does not object to Great Lakes' motion since Great Lakes asserts that it continues to be committed to competing for local exchange customers in Iowa and any progress made in that regard can be reviewed in Great Lakes' annual report filing pursuant to 199 IAC chapter 23.

The Board has reviewed Great Lakes' motion and OCA's response and agrees that Great Lakes' reporting requirements can be terminated at this time. Great Lakes' continued progress in expanding its local exchange service offerings can be sufficiently reviewed in Great Lakes' annual report filings with the Board. Therefore, the Board will grant Great Lakes' motion and terminate the reporting requirement established by the Board's order issued March 30, 2012, and modified on October 8, 2014, in Docket No. SPU-2011-0004.

DOCKET NO. M-3798 PAGE 3

IT IS THEREFORE ORDERED:

The motion to terminate reporting requirements filed by Great Lakes

Communications Corp., d/b/a IGL Teleconnect, on June 14, 2016, is granted as described in this order.

	UTILITIES BOARD
	/s/ Geri D. Huser
ATTEST:	/s/ Elizabeth S. Jacobs
/s/ Trisha M. Quijano Executive Secretary, Designee	/s/ Nick Wagner

Dated at Des Moines, Iowa, this 15th day of July 2016.

Excerpted pages from the Deposition of Josh Nelson (November 6, 2014)

IN THE UNITED STATES DISTRICT COURT FOR THE NORTHERN DISTRICT OF IOWA WESTERN DIVISION

GREAT LAKES COMMUNICATIONS No. 5:13-cv-4117 CORP.,

Plaintiff,

V.

AT&T CORP.,

Defendant.

*** ATTORNEYS' EYES ONLY ***

DEPOSITION of JOSHUA D. NELSON, taken on behalf of the Defendant, reported by Robin R. Qualy, CSR, starting at 8:36 a.m., on November 6, 2014, at the Arrowwood Resort & Conference Center, 1405 U.S. 71, Okoboji, Iowa.

APPEARANCES

Joseph P. Bowser G. David Carter Innovista Law PLLC 1200 18th Street NW, Suite 700 Washington, DC 20036 On behalf of the Plaintiff.

Brian A. McAleenan Sidley Austin LLP One South Dearborn Chicago, IL 60603 On behalf of the Defendant.

- 1 * * *
- 2 JOSHUA D. NELSON
- 3 sworn by the reporter, testified as follows:
- 4 EXAMINATION
- 5 BY MR. McALEENAN:
- 6 Q. Mr. Nelson, could you please state your
- 7 full name for the record.
- 8 A. Joshua Dean Nelson.
- 9 Q. And, Mr. Nelson, by whom are you
- 10 employed?
- 11 A. Great Lakes Communication.
- 12 Q. Okay. And what's your current position
- 13 there?
- 14 A. I'm CEO.
- 15 Q. And we're going to look back at Exhibit
- 9, which was previously marked as Exhibit 9.
- 17 Mr. Nelson, do you recognize this as the
- 18 Notice of Deposition that AT&T served upon Great
- 19 Lakes in this case?
- 20 A. Yep.
- Q. And if you turn back to Page 4, do you
- 22 see there's a list of topics there?
- 23 A. Yep.
- Q. And, Mr. Nelson, you understand that you
- 25 are designated as the corporate representative for

- 1 Topics 4 through 11 in their entirety?
- 2 A. Yep.
- 3 Q. Okay. And then also Exhibit 1 as it
- 4 pertains to the contracts that you've
- 5 negotiated -- or put it this way, all the
- 6 contracts other than the ones that Ms. Beneke
- 7 signed?
- 8 A. Yep.
- 9 Q. Okay. And then for Number 3, that
- 10 you're the designated person for payments
- 11 received -- or that are made by Great Lakes to
- 12 what we're calling Free Calling Parties?
- MR. BOWSER: Objection. Vague.
- 14 Payments to, right?
- MR. McALEENAN: Payments to, I meant to
- 16 say, yeah, Great Lakes' payments to.
- MR. BOWSER: You said "received or."
- MR. Mcaleenan: Oh. I'm sorry.
- 19 BY MR. McALEENAN:
- Q. Payments to the Free Calling Parties.
- 21 A. Correct.
- 22 Q. Okay. And before -- When I use the
- 23 term, "Free Calling Party," I'm talking about the
- 24 entities with which Great Lakes has a marketing
- 25 agreement for the sharing of access revenues.

- 1 Q. Maybe? You don't know for sure?
- 2 A. I don't -- This isn't today's Tariff,
- 3 so ...
- 4 Q. Have the rate elements changed?
- 5 A. Yes.
- 6 Q. They did? Okay. Which ones are -- Do
- 7 you recall which ones, which elements have -- Let
- 8 me strike that.
- 9 When I say the rate elements have
- 10 changed, I'm not talking about the price. I'm
- 11 talking about, you know, whether there are new or
- 12 different elements that are being billed today.
- 13 So you're saying there are new -- or different
- 14 billing rate elements?
- 15 A. No, I was talking about the rate.
- Okay. So, yeah, leaving the rate aside,
- 17 just talking about the individual categories of
- 18 elements, those are the same today, correct?
- 19 A. I believe so.
- 20 Q. Okay. And I'm saying that you're not
- 21 aware whether all of those are being billed to
- 22 AT&T?
- 23 A. That's correct.
- Q. Okay. Mr. Nelson, you're aware that
- 25 Great Lakes has an Access Tariff on file for

- 1 Intrastate Access Service?
- MR. BOWSER: Objection. Vague.
- 3 A. I don't know if it's actually on file,
- 4 but, yeah, we've had one.
- 5 Q. You have a Tariff for Intrastate Access?
- 6 A. I believe so.
- 7 Q. Okay. And are you aware of the rate
- 8 that is being charged under that Tariff for
- 9 Intrastate Access Service?
- 10 MR. BOWSER: Objection. Lacks
- 11 foundation.
- 12 A. I know the rate in the Tariff.
- 13 Q. In the Tariff, right.
- 14 A. Yes.
- 15 Q. What is that rate?
- 16 A. .0007.
- 17 Q. So that's seven-hundredths of a penny,
- 18 is that right?
- 19 A. .0007.
- 20 Q. Okay. Do you know how Great Lakes came
- 21 to have that rate in its Tariff?
- 22 A. Yes.
- Q. How is that?
- A. We formed that rate because we were in
- 25 litigation with three IXCs, and the way the

- 1 Utility Board does their intrastate, you have to
- 2 get everybody's approval or go through a lengthy
- 3 court process to do it.
- 4 Less than one percent of our traffic is
- 5 intrastate, so it's an analysis if it's worth the
- 6 legal battle to do it or not.
- 7 Q. Okay. And so did Great Lakes propose
- 8 the .0007 rate in order to sort of end the debate
- 9 and get the legal dispute behind it?
- 10 A. Yes.
- 11 Q. Okay. And the long distance carriers
- 12 accepted that?
- 13 A. No.
- 14 Q. No? So how did you end up with the rate
- 15 if you said it has to get --
- 16 A. It hasn't been adopted.
- 17 Q. I see. What is Great Lakes currently
- 18 charging for Intrastate Access?
- 19 A. We're not allowed to charge currently.
- 20 Q. You're not allowed. Okay. I believe
- 21 you said that it's less than one percent of your
- 22 traffic is intrastate?
- 23 A. I believe so. Intrastate, right?
- Q. Intrastate, yes.
- 25 (At this time, an off-the-record

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aving in

1	CERTIFICATE
2	STATE OF IOWA
3	COUNTY OF CALHOUN
4	I, Robin R. Qualy, a Certified Shorthand
5	Reporter and Notary Public in and for the State of
6	Iowa, do hereby certify that the deponent was duly
7	sworn by me, and that the transcript as above set
8	forth is a true and accurate record of the
9	testimony given.
10	That the within and foregoing deposition
11	was taken by me at the time and place herein
12	specified.
13	That the witness did not ask to read and
14	sign the deposition.
15	That I am not counsel, attorney, or
16	relative of either party or otherwise interested
17	in the event of this suit.
18	IN TESTIMONY WHEREOF, I have hereunto
19	placed my hand November 8, 2014.
20	
21	
22	
23	ROBIN R. QUALY, CSR
24	Commission 144913 Exp. 10/1/17
25	

1		
2	NAME OF CASE: Great Lakes Comm	nunication Corp. v. AT&T Corp., 5:13-cv-4117
3	DATE: November 6, 2014	
4	WITNESS: Joshua D. Nelson	
5	Reason Codes:	
6	1. To clarify the	e record.
	2. To conform to	the facts.
7	3. To correct tra	anscription errors.
8	Pg. Ln. Now Reads	Should Read Reason Correct, a trust I
9	9 16 Correct.	established does. 1
10	9 20 Jerry Nelson.	A trust established by Jerry Nelson
11	14 8 Huh-uh.	No. 1
12	7 paying anybody	being paid by anybody 3
13		
14		
15		
16		
17		
18		
19		
20		
	KELLI LARSEN Commission Number 766140 MY COMMISSION EXPIRES	Jestera
21	MY COMMISSION EXPIRES JANUARY 6, 20	Signature of Deponent
22	SUBSCRIBED AND SWORN BEFO	RE ME
23	THIS 2nd DAY OF December	
24	Kelli J. Laryn	
25	(Notary Public) MY COMMIS	SION EXPIRES: January 4,2017
-		

Excerpted pages from the Deposition of David I. Toof, Ph.D. (October 30, 2014)

1

UNITED STATES DISTRICT COURT

WESTERN DIVISION

GREAT LAKES COMMUNICATION * CORP., *

Plaintiff, * Case No.

*

v. * 5:13-cv-4117

*

AT&T CORP., *

Defendant. *

HIGHLY CONFIDENTIAL - ATTORNEYS' EYES ONLY

PURSUANT TO PROTECTIVE ORDER

ORAL AND VIDEOTAPED DEPOSITION OF

DAVID ISRAEL TOOF, PH.D.

October 30, 2014

9:45 a.m.

Reported By: Cindy L. Sebo Job NO: 36431

DAVID ISRAEL TOOF, PH.D. - HIGHLY CONFIDENTIAL - ATTORNEYS' EYES ONLY

		2
1	APPEARANCES:	
2	On Behalf of Plaintiff:	
3	INNOVISTA LAW, PLLC	
4	1200 18th Street, Northwest	
5	Suite 700	
6	Washington, D.C. 20036	
7	202.750.3502	
8	BY: G. DAVID CARTER, ESQ.	
9	david.carter@innovistalaw.com	
10	JOSEPH P. BOWSER, ESQ.	
11	joseph.bowser@innovistalaw.com	
12		
13	On Behalf of Defendant AT&T Corp. and the	
14	Witness:	
15	SIDLEY AUSTIN, LLP	
16	1501 K Street, Northwest	
17	Washington, D.C. 20005	
18	202.736.8236	
19	BY: MICHAEL J. HUNSEDER, ESQ.	
20	mhunseder@sidley.com	
21		
22		
23	ALSO PRESENT:	
24	STEVE SCHAAL, Videographer	
25	MICHAEL STARKEY, QSI Consulting, Inc.	

DAVID ISRAEL TOOF, PH.D. - HIGHLY CONFIDENTIAL - ATTORNEYS' EYES ONLY

		7
1	HIGHLY CONFIDENTIAL - ATTORNEYS' EYES ONLY	
2	PROCEEDINGS	
3		
4	Washington, D.C.	
5	October 30, 2014; 9:45 a.m.	
6		
7	THE VIDEOGRAPHER: Here begins	
8	Videotape Number 1 of the videotape deposition	
9	of David Toof, Ph.D., in the matter of	
10	Great Lakes Communication versus AT&T.	
11	Case Number is 5:13-cv-4117.	
12	The deposition the court is	
13	the United States District Court for the	
14	Northern District of Iowa. It's being held at	
15	1301 K Street, Northwest, Washington, D.C. on	
16	October 30th, 2014. The time on the monitor is	
17	approximately 9:45.	
18	My name is Steve Schaal. I'm	
19	from David Feldman Worldwide, and I'm the	
20	videographer. The court reporter is	
21	Cindy Sebo, in association with David Feldman	
22	Worldwide.	
23	Would counsel please introduce	
24	yourself and state whom you represent?	
25	MR. CARTER: Hi, good morning.	

DAVID ISRAEL TOOF, PH.D. - HIGHLY CONFIDENTIAL - ATTORNEYS' EYES ONLY

		8
1	HIGHLY CONFIDENTIAL - ATTORNEYS' EYES ONLY	
2	David Carter, I'm representing Great Lakes	
3	Communication Incorporation, the Plaintiff in	
4	this matter. I'm also joined by my colleague,	
5	Joseph Bowser, of and we're both with the	
6	law firm Innovista Law.	
7	We're also joined by Mike	
8	Starkey, expert witness for Great Lakes, who is	
9	from QSI Consulting.	
10	THE VIDEOGRAPHER: Will the	
11	court oh	
12	MR. HUNSEDER: I'm	
13	Michael Hunseder from Sidley Austin	
14	representing AT&T and the witness.	
15	THE VIDEOGRAPHER: Will the court	
16	reporter please swear in the witness?	
17		
18	DAVID ISRAEL TOOF, PH.D.,	
19	after having been first duly sworn, was	
20	examined and testified as follows:	
21		
22	THE VIDEOGRAPHER: Counsel may	
23	proceed.	
24	MR. CARTER: Thank you.	
25		

		9
1	HIGHLY CONFIDENTIAL - ATTORNEYS' EYES ONLY	
2		
3	EXAMINATION BY COUNSEL FOR PLAINTIFF	
4		
5	BY MR. CARTER:	
6	Q. Good morning, Dr. Toof. It's a	
7	pleasure to have you here today.	
8	A. Good morning, sir.	
9	Q. If you would, just for the record,	
10	if you could state your name and your business	
11	address, please.	
12	A. Yes. My name is David I. Toof,	
13	T-O-O-F. My address is 1840 Mount Ephraim	
14	Road, Adamstown, Maryland. The ZIP code there	
15	is 21710.	
16	Q. Great. Thank you.	
17	Have you been deposed	
18	previously, Mr Dr. Toof?	
19	A. I have.	
20	Q. Okay. And on multiple occasions?	
21	A. Yes.	
22	Q. Okay. So you're probably familiar	
23	with the general rules of the deposition, but	
24	let me just share a few highlights with you so	
25	that we can try our best to support our court	

10 1 HIGHLY CONFIDENTIAL - ATTORNEYS' EYES ONLY 2 reporter today. 3 Most importantly, we want to make sure that we don't talk over each other. 5 So if I'm asking a question, let me finish the 6 question before you start to respond. I will 7 do my very best to let you answer fully before 8 I ask any follow-up questions that I may have. 9 It's also important that --10 even though we are on video today, that you 11 answer questions verbally; so a yes or no, 12 rather than a nod or a shake of the head, so 13 that the court reporter can have an accurate 14 record. 15 Okay? 16 Α. Yes. 17 Q. Thank you. 18 Is there any reason that you 19 would not be able to testify truthfully and 20 completely today? 21 Α. No. 22 Okay. You're on no medications Ο. 23 that would impact your ability to testify? 24 Α. I am not. 25 Okay. And you understand that you Q.

		11
1	HIGHLY CONFIDENTIAL - ATTORNEYS' EYES ONLY	
2	are under oath so that it is as if you are	
3	testifying in a court today?	
4	A. I understand that.	
5	Q. Okay. Great. Thank you so much.	
6	Can you tell me when you were	
7	first approached by AT&T to serve as an expert	
8	witness in this matter?	
9	A. Sometime in late August/early	
10	September	
11	Q. Okay.	
12	A and I believe it was after the	
13	expert reports of Mr. Fischer and Mr. Starkey	
14	had been filed. So that would be my anchor	
15	point in terms of time.	
16	Q. Okay. So the point in time that	
17	you were approached, you understood that those	
18	expert reports had already been prepared; is	
19	that correct?	
20	A. Either they had already been	
21	prepared or they AT&T was expecting them	
22	Q. Okay.	
23	A but it was right around that	
24	time.	
25	Q. And is it the case that you were	

3	9	

		39
1	HIGHLY CONFIDENTIAL - ATTORNEYS' EYES ONLY	
2	A. Okay.	
3	Q add follow-up questions, but I	
4	wanted to to start with the full category	
5	and make sure we understood anything that you	
6	might have had.	
7	Do do you recall reviewing	
8	any data about AT&T revenues associated with	
9	wholesale traffic delivered to Great Lakes?	
10	A. I did not.	
11	Q. Okay. Do you recall reviewing any	
12	financial data provided by AT&T with regard to	
13	retail customer traffic, and not necessarily	
14	specific to Great Lakes, but in general?	
15	A. That was produced in discovery for	
16	this proceeding?	
17	Q. That's correct.	
18	A. No, I have not.	
19	Q. Okay. Did you review any of the	
20	invoices from Great Lakes to AT&T that are at	
21	issue in this case?	
22	MR. HUNSEDER: Object to the form.	
23	THE WITNESS: Yes.	
24	BY MR. CARTER:	
25	Q. Okay. And can you describe for me	

		40
1	HIGHLY CONFIDENTIAL - ATTORNEYS' EYES ONLY	
2	the invoices that you reviewed?	
3	A. I believe that either Mr. Fischer	
4	or Mr. Starkey, as support for their analysis,	
5	included the CABS the monthly CABS reports.	
6	CABS stands for	
7	Q. Carrier Access	
8	A Carrier Access Billing System	
9		
LO	Q. Okay.	
L1	A I believe.	
L2	And I reviewed those CABS	
L3	reports on a random basis and tied them back to	
L 4	the analysis that was performed, I believe,	
L5	by Mr. Fischer.	
L6	Q. Okay. So you reviewed the	
L7	actual CABS invoices sent from Great Lakes to	
L8	AT&T?	
L9	MR. HUNSEDER: Object to the form.	
20	THE WITNESS: I reviewed the	
21	documents that Mr. Fischer and Mr. Starkey	
22	provided to support their analysis. It's my	
23	understanding those are the actual invoices.	
24	And I checked that those CABS reports tied back	
25	to the the analysis that Mr. Fischer had in	

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1	HIGHLY CONFIDENTIAL - ATTORNEYS' EYES ONLY	
2	his testimony.	
3	BY MR. CARTER:	
4	Q. Okay. On your Toof Exhibit 10	
5	or the to your report, you have that you	
6	reviewed Great Lakes Exhibit A to AT&T	
7	Interrogatories.	
8	I just wanted to clarify	
9	whether you only reviewed Exhibit A to those	
10	interrogatory responses or whether you reviewed	
11	the full responses that Great Lakes provided.	
12	A. I looked at Great Lakes	
13	interrogatory responses, but I relied upon the	
14	response to Interrogatory A.	
15	Q. Okay. The attachment to the	
16	interrogatories?	
17	A. It's a spreadsheet that that	
18	showed on a monthly basis AT&T	
19	interstate minutes by free calling party.	
20	Q. Okay. Did you review any	
21	interrogatory responses provided by AT&T in	
22	this case?	
23	A. Not to the best of my	
24	recollection.	
25	Q. Okay. Looking at Toof Exhibit 2,	

		42
1	HIGHLY CONFIDENTIAL - ATTORNEYS' EYES ONLY	
2	your report there, I'll ask you to turn, if you	
3	would, to Page 47.	
4	A. Yes.	
5	Q. Okay. And this section of your	
6	report is titled, Relief Sought By AT&T.	
7	Can you describe for me your	
8	understanding of AT&T's first counterclaim	
9	against Great Lakes?	
LO	A. Yes. AT&T seeks a refund of the	
11	amount that it paid in March of 2012 pursuant	
L2	to Great Lakes' F.C.C Tariff F.C.C. 2. I	
L3	believe it was approximately \$106,000. And	
L 4	this would be a refund of that amount, plus	
L5	accrued interest.	
L6	Q. What did you review to conclude	
L7	that AT&T had paid that amount to Great Lakes?	
L8	A. Great Lakes' expert Fischer's I	
L9	believe it's Attachment or Exhibit B or 2	
20		
21	Q. Okay.	
22	A shows that exact amount and	
23	describes it as a payment from AT&T to	
24	Great Lakes in March of 2012	
25	Q. Okay.	

		43
1	HIGHLY CONFIDENTIAL - ATTORNEYS' EYES ONLY	
2	A AT&T confirmed or that	
3	that they had that that's how they viewed	
4	that same payment, as a tariff payment.	
5	Q. Okay. And when you say AT&T	
6	confirmed that, can you be specific about who	
7	confirmed that for you?	
8	A. I believe I originally asked	
9	counsel, and counsel said, Yes, that's AT&T	
10	position as outlined, I believe, in the request	
11	for summary judgment. That number comes up a	
12	lot.	
13	AT&T is asserting that that	
14	they had made an inadvertent payment and they	
15	were entitled to a refund of it. And it tied	
16	exactly to Mr. Fischer's number, and so I felt	
17	comfortable using it.	
18	Q. Okay. Did you talk to anyone	
19	directly at AT&T about that issue?	
20	A. I saw no need to do that.	
21	Q. Okay.	
22	A. I didn't think it was a number we	
23	were disputing.	
24	Q. Okay. Can you tell me where the	
25	interest rate that you applied in DIT-6 came	

44 1 HIGHLY CONFIDENTIAL - ATTORNEYS' EYES ONLY 2 from or is -- is derived from? 3 Α. Oh, I'm sorry. I'm on DIT-8. Yes. The 1.5 percent per month 5 is the late payment fee that's embedded in 6 Great Lakes' Tariff, I think both F.C.C. 1 and 2 -- F.C.C. 2 is the one that's key here -- and it's the same rate that Mr. Fischer used in 8 9 calculating the interest due under 10 Great Lakes' Tariff claim. 11 Okay. And is it your recollection 12 that that interest rate applies to -- or is it 13 your testimony that that interest rate applies 14 to AT&T's damage calculation because the rate 15 is in Great Lakes' Tariff? 16 No. It's my understanding that Α. 17 there should be consistency within a tariff 18 claim of this nature, that -- that the interest 19 rate charged on a late payment should be 20 consistent with the interest rate that'd be 21 received for an overpayment. 22 Okay. Where do you derive that Q. 23 understanding from? 24 Just my understanding as a general Α. 25 matter working regulatory entities and --

		45
1	HIGHLY CONFIDENTIAL - ATTORNEYS' EYES ONLY	
2	Q. Okay.	
3	A telephone companies, that there	
4	has to be a that there to be just and	
5	reasonable, there has to be a consistency	
6	between the two.	
7	Q. Okay.	
8	MR. HUNSEDER: I'm happy to	
9	provide you the case cites if you'd like.	
10	MR. CARTER: Thank you, Counsel.	
11	I don't I would like to have the the	
12	deponent testify.	
13	MR. HUNSEDER: I'm just trying to	
14	move it along.	
15	BY MR. CARTER:	
16	Q. Okay	
17	MR. HUNSEDER: It doesn't seem	
18	like there should be a dispute, but go ahead.	
19	BY MR. CARTER:	
20	Q. Can you tell me what you did to	
21	apply the interest rate to AT to this	
22	Count I damage calculation?	
23	A. I would in in general, I	
24	would take the monthly interest rate; take a	
25	look at the number of months I think that it	

r		
		46
1	HIGHLY CONFIDENTIAL - ATTORNEYS' EYES ONLY	
2	goes from April, the month following the	
3	payment, of 2012 to December of 2014 see how	
4	many months there were; take the half a percent	
5	per month, add it to the number, 1; raise it to	
6	the however-months-that-were power that	
7	would be the compounded number and apply	
8	that to the outstanding invoice; subtract the	
9	outstanding invoice from that. That would give	
10	you the interest component and the base	
11	component.	
12	Q. Okay. So relatively	
13	straightforward mathematical calculation, then,	
14	in Exhibit DIT-6?	
15	A. It should be	
16	Q. Okay.	
17	A that was its intention.	
18	Q. Okay. Talking about	
19	Counterclaim II	
20	A. I'm sorry. We're on Page 47	
21	still?	
22	Q. Forty-seven of your report, that's	
23	right.	
24	A. Yes.	
25	Q Counterclaim II, could you	

		47
1	HIGHLY CONFIDENTIAL - ATTORNEYS' EYES ONLY	
2	describe for me your understanding of AT&T's	
3	second counterclaim against Great Lakes?	
4	A. Yes. It's my understanding that	
5	AT&T is asserting that the tariff rates in	
6	F.C.C. 2 are not just and reasonable, and that	
7	a just-and-reasonable rate would not exceed	
8	\$.0007 per minute of use	
9	Q. Okay.	
10	A and the calculation, then, is	
11	based upon the minutes of use, as shown in	
12	Mr. Fischer's exhibits, multiplied by that	
13	that figure.	
14	Q. Okay. What's your understanding	
15	of the status of Counterclaim II at this point	
16	in time, if you have one?	
17	MR. HUNSEDER: Object to the form.	
18	THE WITNESS: It it's my	
19	understanding that the Magistrate in this case	
20	has recommended that Counterclaim II be	
21	referred to the Federal Communications	
22	Commission, the F.C.C., and that is pending.	
23	That there's been no decision made on that.	
24	BY MR. CARTER:	
25	Q. Okay. What's the purpose of	

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48
1
           HIGHLY CONFIDENTIAL - ATTORNEYS' EYES ONLY
2
        including a discussion in your report about
3
        Counterclaim II if it's going to -- if it's
       potentially going to be referred to the F.C.C.?
                     It's not been referred to the
              Α.
 6
        F.C.C. yet; it's still pending before the
        Court.
8
                     Okay. So that's -- that's your
              Q.
9
        purpose as -- in case that claim is not
10
        referred?
11
                     Well --
              Α.
12
                     MR. HUNSEDER: Object to the
13
        form --
14
                     THE WITNESS: -- it's -- it --
15
        it --
16
                     MR. HUNSEDER: -- asked and
17
        answered.
18
                     THE WITNESS: -- it may also be
19
        sent to the F.C.C., and it would be, you know,
20
        the -- the status of that.
21
                        But I was asked to calculate
22
        that number. As of today, it's a claim that
23
       AT&T has before this Tribunal.
24
       BY MR. CARTER:
25
              Q.
                     Okay. You -- I understood you to
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HIGHLY CONFIDENTIAL - ATTORNEYS' EYES ONLY testify that it's AT&T's position that the maximum rate that would be reasonable for the Great Lakes traffic is the .0007 rate; is that correct?

A. Yes.

Q. And did you reach any independent conclusion as to what the maximum reasonable rate would be?

MR. HUNSEDER: Object to the form.

THE WITNESS: Yes. That's my

opinion, that that's the maximum it could be.

BY MR. CARTER:

- Q. How did you reach that opinion?
- A. The \$0.0007 is the rate that

 Great Lakes is currently charging for switched access on intrastate traffic that -- that's filed with -- with the Iowa Utility Board, the IUB. So that would be my starting point.

There's significantly more

traffic -- I -- and I have not seen how

Great Lakes developed that number. If it's a

cost-base number -- I understand that that's -
that's pending in -- in discovery, the basis

for that number.

		50
1	HIGHLY CONFIDENTIAL - ATTORNEYS' EYES ONLY	
2	But if it is a cost-base	
3	number, then it would be my experience that	
4	given more volumes, the interstate volumes,	
5	that that rate could only go lower.	
6	Q. Okay. Is it what would your	
7	opinion be if that's not a cost-base number?	
8	A. I'd have to see what the basis of	
9	the number is.	
10	Q. Okay. And it's your understanding	
11	that this is that .0007 is a rate that	
12	Great Lakes is currently charging for its	
13	intrastate service?	
14	A. I know that that is the rate	
15	that the the last document I saw and I	
16	have a document that's attached to my	
17	testimony that that was the intrastate rate,	
18	that's my understanding that Great Lakes put in	
19	place in Iowa. And I I don't know if it's	
20	still current, but I believe it was current	
21	during the issues the time period that we're	
22	talking about here (indicating).	
23	Q. Okay. So other than the fact that	
24	that rate is the rate that you understand	
25	Great Lakes to be charging for its intrastate	

	DAVID ISRAEL TOOF, PH.D HIGHLY CONFIDENTIAL - ATTORNEYS' EYES ONLY		
		51	
1	HIGHLY CONFIDENTIAL - ATTORNEYS' EYES ONLY		
2	service, is there any other methodology that		
3	you use to conclude that .0007 is a reasonable		
4	rate for Great Lakes' interstate service?		
5	A. I relied upon Great Lakes'		
6	assertion to the IUB that that was a reasonable		
7	rate.		
8	Q. Anything else?		
9	A. No. That would be it for now.		
10	Q. Okay. Now, I understand in this		
11	report, you say, Applying this rate in lieu of		
12	the Great Lakes' published F.C.C. tariff rates		
13	would reduce Great Lakes' charges to AT&T to		
14	1.7 \$1.75 million.		
15	Is that correct?		
16	A. Yes.		
17	Q. Now, you're not testifying that		
18	Great Lakes should pay AT&T \$1.75 million,		
19	correct?		
20	A. I'm sorry. I did not understand		
21	that question at all.		
22	Q. You're not testifying that		
23	Great Lakes should pay \$1.75 million to AT&T,		
24	are you?		
25	A. I don't think that's what that		

HIGHLY CONFIDENTIAL - ATTORNEYS' EYES ONLY sentence says.

- Q. Okay. What does it say?
- A. It says, Would reduce Great Lakes' charges to AT&T to 1.75 million.

I think Mr. Fischer's number was about 13.5 million for this time period, and all this is saying is that applying the maximum of point -- of .0007 would -- would generate a number but would not exceed 1.75 million.

Those are the numbers that are comparable, the 13.5 and the 1.75.

- Q. So assuming that AT&T's second counterclaim were to proceed to the Court, what damages would AT&T -- would you testify that AT&T is entitled to receive on the second counterclaim?
- A. They would be entitled to receive the difference between the \$100,000 plus interest computed at the F.C.C. 2 rate, the number that would be generated using the .0007 rate. That's what they would receive, and then they would be liable for the -- the difference.
 - Q. Okay. So A- -- so if AT&T

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1	HIGHLY CONFIDENTIAL - ATTORNEYS' EYES ONLY	
2	proceeded on Counterclaim II and prevailed,	
3	they would be entitled to some to the	
4	\$100,000 recalculated with the .0007 rate? Is	
5	that essentially your testimony?	
6	A. At a minimum, yes.	
7	Q. Okay. And have you done that math	
8	to determine what it is that that that	
9	amount would be?	
10	A. I believe I have a schedule; but,	
11	no, I've not done that exact calculation.	
12	Q. Okay. So is it fair to say that	
13	this \$1.75 million that you do calculate in	
14	response to Counterclaim II is actually an	
15	alternative calculation to the Great Lakes	
16	damage calculations performed by Mr. Fischer?	
17	MR. HUNSEDER: Object to the form.	
18	THE WITNESS: It recalculates	
19	Mr. Fischer's analysis saying that the maximum,	
20	again, the the .0007	
21	BY MR. CARTER:	
22	Q. Um-hum.	
23	A lacking any other information	
24	as to how the .0007 was derived, would be the	
25	but using the .0007 as opposed to the	

		54
1	HIGHLY CONFIDENTIAL - ATTORNEYS' EYES ONLY	
2	F.C.C. 2 tariff rates for Great Lakes, would	
3	lend itself to a number of \$1.75 million.	
4	Q. Okay. Thank you. I think I	
5	understand now.	
6	Looking at AT&T's	
7	Counterclaim III.	
8	Can you describe for me your	
9	understanding of this counterclaim?	
10	A. Yes. It's my understanding that	
11	Great Lakes has refused to provide AT&T with a	
12	direct connection and, instead, insists that	
13	AT&T delivers its traffic to INS, Iowa Network	
14	Services, in Des Moines for delivery to	
15	Spencer.	
16	Counterclaim III calculates	
17	excuse me the impact the financial impact	
18	that Great Lakes' refusal to provide this	
19	direct connection has had on AT&T.	
20	Q. Okay. And do you have an	
21	understanding of the status of this claim with	
22	regard to the litigation?	
23	A. It's my understanding that the	
24	Magistrate has recommended that this claim be	
25	referred to the F.C.C., and that's pending a	

HIGHLY CONFIDENTIAL - ATTORNEYS' EYES ONLY decision by the District Court Judge.

- Q. Okay. What information did you look at to prepare this part of your report purporting to calculate the damages for Counterclaim III?
- A. I looked at the minutes of use in Mr. Fischer's analysis; I looked at the INS Tariff as to what the INS costs that would be -- that would be associated with those minutes of use; I calculated what that represented in terms of a -- of revenue stream from AT&T to INS.

 $\hbox{ Then I -- I took two other }$ factors into account. The move to direct $\hbox{ connect from a transport through INS would not }$

21 my exhibit.

And then, lastly, there's a current dispute between AT&T and INS, and as a result of that dispute, AT&T is not remitting funds to INS that pertain to Great Lakes'

1	DAVID ISRAEL 1001, 111.D HIGHET CONTIDENTIAL - ATTORNETS LIES ONLT	
		56
1	HIGHLY CONFIDENTIAL - ATTORNEYS' EYES ONLY	
2	traffic. So AT&T has not actually paid INS the	
3	associated transport fees with it's my	
4	understanding, with INS traffic.	
5	And so that's not a damage	
6	claim because AT&T hasn't paid that amount yet.	
7	It's there if if it's ruled that they would	
8	have to pay it.	
9	So I believe I split my exhibit	
10	into the two pieces, the part that that AT&T	
11	has paid and the part that that INS asserts	
12	AT&T owes and AT&T asserts it does not owe.	

ı		
1	HIGHLY CONFIDENTIAL - ATTORNEYS' EYES ONLY	57
10	Q. Okay. And did you provide that	
11	analysis that you reviewed with your report?	
12	A. I did not. I just said I relied	
13	upon AT&T analysis.	
14	Q. Okay. And that's something that	
15	you've been provided by counsel?	
16	A. Yes, I have that analysis	
17	Q. Okay.	
18	A provided by by counsel	
19	through prepared by AT&T but provided to me	
20	by through counsel	
21	Q. Understand, yes	
22	A counsel did not prepare the	
23	analysis.	
24	Q. Understand.	
25	They they were a conduit for	

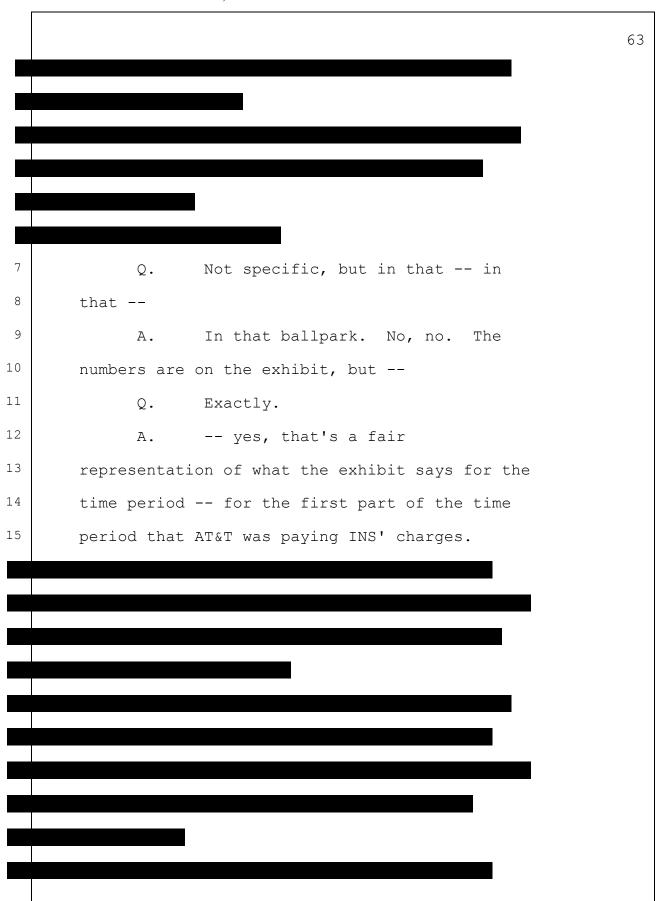
		58
1	HIGHLY CONFIDENTIAL - ATTORNEYS' EYES ONLY	
2	you to receive the information?	
3	A. That's correct.	
4	Q. Okay. And what did what steps	
5	did you take to verify the accuracy of those	
6	calculations?	
7	A. I just reviewed them. I mean,	
8	they're cost components I'm familiar with.	
9	Q. Okay. Did you request underlying	
10	data from AT&T to support the calculations?	
11	A. I did not.	
12	Q. Okay. Now, I understand you to	
13	have testified that you prepared two different	
14	calculations, one scenario in which AT&T is not	
15	ordered to pay INS the disputed amounts between	
16	AT&T and INS.	
17	A. I I I think that misstates	
18	what I said. I said, I split the the	
19	analysis into two pieces, one piece where AT&-	
20	the time period AT&T did pay INS	
21	Q. Okay.	
22	A then the analysis continues in	
23	the same format but shows for the time period	
24	where AT&T has not paid INS	
25	Q. Um-hum.	

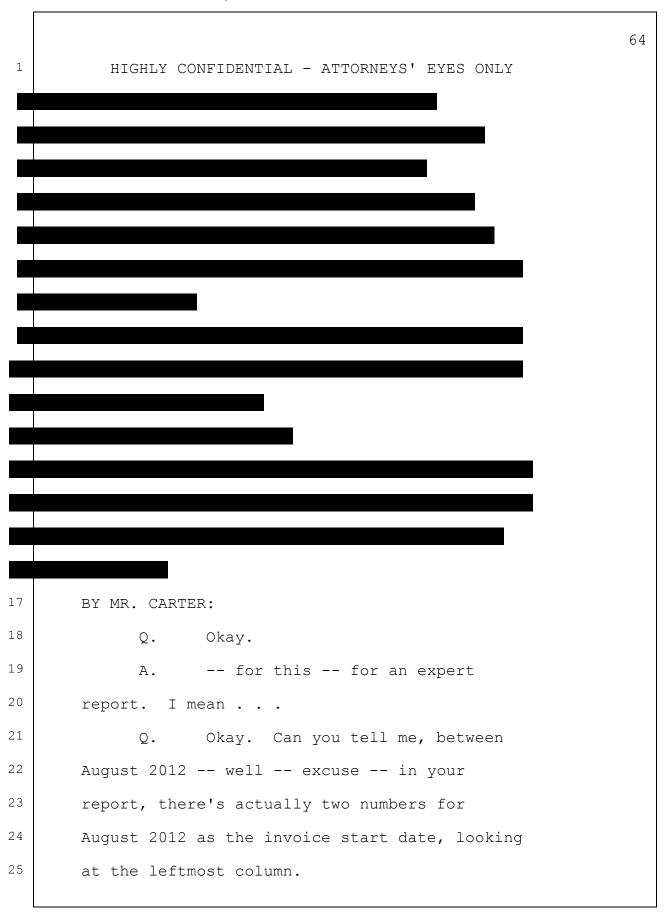
		59
1	HIGHLY CONFIDENTIAL - ATTORNEYS' EYES ONLY	
2	A so if AT&T prevails in their	
3	litigation, then that bottom part of the	
4	analysis drops out	
5	Q. Okay.	
6	A and it would only be the top	
7	part that would be relevant.	
8	If AT&T does not prevail and	
9	they do have to pay INS, then it would be the	
LO	entire spreadsheet that would be relevant.	
L1	Q. So is it your expert opinion that	
L2	if AT&T does not prevail against INS and they	
L3	are required to pay INS by a Court, that	
L 4	Great Lakes would then be required to reimburse	
L5	AT&T for those payments?	
L6	A. It's really the obverse of that	
L7	Q. Okay.	
L8	A that if AT&T is not required to	
L9	pay INS, then AT&T has incurred no damages for	
20	that time period and, thus, have no damages to	
21	seek against Great Lakes.	
22	Q. Okay. So you don't have an	
23	opinion, then, as a legal matter whether	
24	Great Lakes would, in fact, be required to pay	
25	AT&T if AT&T has been ordered by a Court to pay	

		60
1	HIGHLY CONFIDENTIAL - ATTORNEYS' EYES ONLY	
2	INS?	
3	MR. HUNSEDER: Object to the form.	
4	That that misstates the testimony.	
5	THE WITNESS: That's really	
6	you're asking me for a legal conclusion as to	
7	the liability between Great Lakes and AT&T.	
8	What I did is I wanted to make	
9	sure I was consistent that if AT&T has not paid	
10	and does not have to pay these funds to INS	
11	BY MR. CARTER:	
12	Q. Um-hum.	
13	A then AT&T would not include	
14	that as a damage element in my calculation.	
15	Q. Okay. I understand. I just want	
16	to be precise, though, and make sure that	
17	you I understand how you did the damages	
18	calculation. But you're not prepared to offer	
19	an opinion as to whether or not there would be	
20	liability under that scenario?	
21	A. I'm not prepared to issue an legal	
22	opinion upon that. That's something the Court	
23	would decide, the the the legal liability	
24	that Great Lakes would have.	
25	But if they do have liability,	

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HIGHLY CONFIDENTIAL - ATTORNEYS' EYES ONLY	
then that bottom part of the chart would	
be the the damage element.	
Q. Okay. I understand. Thank you.	
MR. CARTER: Let's go off the	
record and take a a quick break.	
THE WITNESS: I was just going to	
say it's a good time.	
MR. CARTER: Great.	
THE VIDEOGRAPHER: Going off the	
record. The time is 10:39:36.	
We're off the record.	
(Whereupon, a brief recess was taken	
from 10:39 a.m. to 10:49 a.m.)	
THE VIDEOGRAPHER: We're going	
back on the record. The time is 10:49:55.	
Counsel may proceed.	
MR. CARTER: Thank you.	
BY MR. CARTER:	
Q. Dr. Toof, DIT-8 is the schedule	
that you prepared in conjunction with this	
Counterclaim III; is that correct?	
THE VIDEOGRAPHER: Check your mic.	
	then that bottom part of the chart would be the the damage element. Q. Okay. I understand. Thank you. MR. CARTER: Let's go off the record and take a a quick break. THE WITNESS: I was just going to say it's a good time. MR. CARTER: Great. THE VIDEOGRAPHER: Going off the record. The time is 10:39:36. We're off the record. (Whereupon, a brief recess was taken from 10:39 a.m. to 10:49 a.m.) THE VIDEOGRAPHER: We're going back on the record. The time is 10:49:55. Counsel may proceed. MR. CARTER: Thank you. BY MR. CARTER: Q. Dr. Toof, DIT-8 is the schedule that you prepared in conjunction with this Counterclaim III; is that correct?

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1	HIGHLY CONFIDENTIAL - ATTORNEYS' EYES ONLY	
2	Make sure your check your cell phones, see	
3	if they're off.	
4	THE COURT REPORTER: Do you want	
5	to go off the record?	
6	MR. CARTER: We can go off the	
7	record.	
8	THE VIDEOGRAPHER: Going off the	
9	record. The time is 10:51:28.	
10	(Pause.)	
11	THE VIDEOGRAPHER: We're going	
12	back on the record. The time is 10:53:30.	
13	Counsel may proceed.	
14	MR. CARTER: Thank you.	
15	BY MR. CARTER:	
16	Q. Dr. Toof, sorry for that brief	
17	pause.	
18	We're back looking at DIT-8 in	
19	your report.	





		65
1	HIGHLY CONFIDENTIAL - ATTORNEYS' EYES ONLY	
2	A. Yes.	
3	Q. Can you explain for me the reason	
4	for two August 2012 invoices?	
5	A. INS changed its rate in August	
6	from .00819 to .00623. So I just took the	
7	August traffic and split it pari passu between	
8	the two.	
9	Q. Okay. And when INS changed its	
10	rates in August of 2012, the cost of the direct	
11	connect per minute of use also changed; is that	
12	correct?	
13	A. That was my intention. It should	
14	have.	
15	Q. Okay. So the cost per minute of	
16	use to AT&T to pro to establish and fund a	
17	direct connect would have changed in	
18	August 2012 merely because INS changed its	
19	rates?	
20	MR. HUNSEDER: Ob object to	
21	the form.	
22	THE WITNESS: No. I again,	
23	I just to get a range of the impact that	

1	HIGHLY CONFIDENTIAL - ATTORNEYS' EYES ONLY	66
3	So I just use that uniformly	
4	over the whole period	
5	BY MR. CARTER:	
6	Q. Okay. But the	
7	A so but but in answer to	
8	your question, by INS changing its rate	
9	would would not change the cost that AT&T	
10	would incur of a direct connection.	
11	Q. Because those two issues of	
12	meaning the I the AT&T cost to provide a	
13	direct connect as compared to the INS tariffed	
14	rates, are not linked? They're not one	
15	doesn't impact the other one?	
16	A. One does not drive the other	
17	Q. Okay.	
18	A AT&T would either incur the	
19	costs of its direct connection or would pay INS	
20	its tariff rates.	
24	Q. Okay.	
25	A I would assume if this goes	

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1	HIGHLY CONFIDENTIAL - ATTORNEYS' EYES ONLY	
2	forward, there will be a much more detailed	
3	analysis and there would be a AT&T witness	
4	sponsoring these cost estimates.	
5	But this was this was me	
6	just putting this in to reflect that at this	
7	point in time, at this date of discovery, what	
8	was a reasonable estimate of AT&T's damages.	
9	Q. Okay. Do you know whether it is	
10	feasible technologically feasible for AT&T	
11	to install a direct connect to the to	
12	Spencer, where Great Lakes' central office is	
13	located?	
14	MR. HUNSEDER: Object to the form.	
15	THE WITNESS: It's my	
16	understanding there's no reason it could not be	
17	done	
18	BY MR. CARTER:	
19	Q. Okay.	
20	A that AT&T has asked for it and	
21	believes that it's possible.	
22	Q. Okay. Do you who did you speak	
23	with to conclude that it would be possible to	
24	install that?	
25	A. I asked these questions of AT&T	

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1	HIGHLY CONFIDENTIAL - ATTORNEYS' EYES ONLY	
2	various components of costs.	
3	Q. Okay.	
4	THE WITNESS: Can we go off the	
5	record for a second?	
6	MR. CARTER: Sure, that's fine.	
7	THE WITNESS: Whenever there's a	
8	convenient time for you to take a break.	
9	Sorry.	
10	THE VIDEOGRAPHER: Going off the	
11	record. The time is 11:50:10. This is the end	
12	of Tape Number 1.	
13		
14	(Whereupon, a brief recess was taken	
15	from 11:50 a.m. to 12:03 p.m.)	
16		
17	THE VIDEOGRAPHER: We're going	
18	back on the record. The time is 12:03. This	
19	is the beginning of Videotape Number 2.	
20	Counsel may proceed.	
21	MR. CARTER: Thank you.	
22	BY MR. CARTER:	
23	Q. Dr. Toof, we're on Page 43 of your	
24	report, I believe	
25	A. Yes, sir.	

HIGHI	V CONETI	ΓΕΝΙΤΙΔΙ.	_	ATTORNEYS'	FVFC	ONT.V
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Q. -- and we're going to talk a bit about Great Lakes' Third Damage Claim that you have discussed there.

You say that this third damage claim, which is for quantum meruit or an implied contract, right, so it's a scenario in which the tariff doesn't apply -- you say that this claim is likely preempted by the Filed Tariff Doctrine; is that correct?

A. Yes.

- Q. What's the basis for that conclusion?
- A. It's my opinion that if -- if there's no -- if a tariff is rejected as being unjust and unreasonable or not -- not applicable, then the Filed Tire -- the Filed Tariff Doctrine would preclude recoveries at the same level of cost.
- Q. Okay. Does it preclude recoveries at the -- at other levels of cost?
- A. Well, it would certainly preclude recovery at greater levels of cost. I don't think there's any way you can get more than your filed tariff --

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1	HIGHLY CONFIDENTIAL - ATTORNEYS' EYES ONLY	
2	Q. Okay.	
3	A but it's conceivable there's	
4	scenarios, such as a quantum meruit argument,	
5	where you could recover something from that	
6	cost. It depends upon the jurisdiction, the	
7	law, Federal law, F.C.C. law, state law.	
8	It's it's a very I I do a lot of	
9	damages work, and it's a very liability	
10	and and and damage and the	
11	underlying damage theory is very complicated at	
12	these issues with a mix between especially	
13	here, you have a mix between F.C.C. regulation	
14	and and state law.	
15	But it's conceivable. It's	
16	conceivable that there is a that there is a	
17	smaller claim that could be asserted.	
18	Q. Okay. In Paragraph 124, you say,	
19	Further, under Federal law, AT&T is prohibited	
20	from blocking the traffic at issue.	
21	What's the basis for that	
22	statement?	
23	A. It's my understanding I forget	
24	which order it was that an IXC, like AT&T,	
25	cannot block traffic to a CLEC, and I believe	

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1	HIGHLY CONFIDENTIAL - ATTORNEYS' EYES ONLY	
2	unless it blocks traffic to every exchange	
3	carrier in, I think, that LATA.	
4	So AT&T cannot unilaterally	
5	say, We will continue to deliver traffic to	
6	Qwest, but we will not deliver traffic to	
7	Great Lakes. By Federal by F.C.C. regs,	
8	Federal law, they're prohibited from doing	
9	that.	
10	Q. And as you sit here, do you have	
11	any more specific recollection of where that	
12	conclusion is located?	
13	A. I believe it's in one of the CLEC	
14	reform orders	
15	Q. Okay.	
16	A reform orders.	
17	Q. Like seventh or eighth report	
18	number	
19	A. The seventh or the eighth,	
20	which you know, I look at them more in terms	
21	of years, 201, 20 2001, 2004	
22	Q. Okay.	
23	A because AT&T did want to block	
24	some of the higher-cost CLECs, and they were	
25	prohibited from doing so, I think, with the	

1 HIGHLY CONFIDENTIAL - ATTORNEYS' EYES ONLY 2 proviso that I just mentioned. They could only 3 block if they blocked everybody; they couldn't block selectively. What's your understanding of -- or 6 do you have an understanding of whether that requirement to not block traffic to a 8 Competitive Local Exchange Carrier applies to 9 all types of traffic? 10 MR. HUNSEDER: Object to the form. THE WITNESS: I -- I don't know. 11 12 BY MR. CARTER: 13 0. All right. 14 Α. I -- I -- you know, I'm familiar 15 with telecommunications traffic, the sort we're 16 talking about here, phone conversations carried 17 by AT&T. I -- you know, there's so many other 18 variations in telecommunications. I focus on 19 this (indicating) --

Q. Okay.

20

21

22

23

24

25

A. -- but my -- my recollection is that the traffic we're talking about here going to Great Lakes, to the FCPs could not be blocked by AT&T unless it blocked all traffic going to that geographic area.

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1	HIGHLY CONFIDENTIAL - ATTORNEYS' EYES ONLY	
2	Q. Do you have an understanding of	
3	whether that prohibition of blocking traffic	
4	applies equally to AT&T customers' traffic as	
5	compared to the traffic that AT&T carries on	
6	behalf of other telecommunications companies?	
7	MR. HUNSEDER: I object to the	
8	form: calls for a legal conclusion.	
9	THE WITNESS: I I don't know	
10	BY MR. CARTER:	
11	Q. Okay.	
12	A I do not know.	
13	My my my recollection is	
14	it's all traffic carried by AT&T, but I I	
15	just don't know. That is that's a that's	
16	a really, that's a that's a legal issue	
17	that can be that's clearly resolved.	
18	Q. Okay. Paragraph 125, you report	
19	that CenturyLink is not a traffic pumper, in	
20	your words.	
21	Can you define what you mean my	
22	"traffic pumper"?	
23	A. Certainly. The F.C.C. defines the	
24	conditions that constitute a traffic-pumping	
25	LEC: marketing agreements, sharing of revenues,	

HIGHLY CONFIDENTIAL - ATTORNEYS' EYES ONLY the four or five cases that I cite.

Q. Um-hum.

Are you aware of any carrier -- any Competitive Local Exchange Carrier that is charging .0007 per minute for its interstate access rates?

- A. I have no knowledge of that one way or the other.
- Q. Okay. Are you aware of any contracts in which a Competitive Local Exchange Carrier has voluntarily provided a rate of .0007 for its interstate access service?
- A. No. I have not done that analysis either.
- Q. So is -- have you reached a conclusion as to what a market rate would be for interstate access services?
- A. Lacking any information, which I know has been requested in the discovery process, as to what Great Lakes' cost of service are, I assume their .0007 as their intrastate rates as my starting point on the assumption that if they're charging that on the intrastate side, it would not be an

HIGHLY CONFIDENTIAL - ATTORNEYS' EYES ONLY unreasonable starting point as a proxy for the interstate side.

- Q. Okay. As a practical matter, do you know how much of Great Lakes' traffic exchange with AT&T is interstate versus intrastate?
 - A. I do not know that number.
- Q. Okay. And have you conducted any analysis -- I believe you might have already answered this question, so I apologize if it's a repeat.

But did you conduct any analysis to determine why it is that

Great Lakes filed a rate of .0007 with the Iowa Utilities Board?

- A. No. It's my understanding that AT&T has asked for that data; that it was filed as confidential before the IUB; and that there's a discovery issue now to provide the basis for the .0007 rate.
- Q. Okay. And if you were provided with cost information by Great Lakes, what would you do with that information, in a general matter, to arrive at a market-based

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HIGHLY CONFIDENTIAL - ATTORNEYS' EYES ONLY construction claim, that someone did some painting on your dwelling, and you didn't pay for the painting -
Q. Okay.

- A. -- so the -- the measure of the unjust enrichment would be the value of the painting, not the profit that one would make in selling the entire building. That would be a disgorgement claim.
 - Q. Um-hum.

Excuse me.

So with regard to Great Lakes' claim against AT&T for unjust enrichment, what would be the measure of damages that would be appropriately assessed on an unjust enrichment claim?

- A. Assuming that they met all the criteria and that AT&T was found liable?
 - O. Correct.
- A. Then it would have been -- it's an interesting question, because you wouldn't even get there if the tariff claim had -- had stood place.

So it would probably be the

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1	HIGHLY CONFIDENTIAL - ATTORNEYS' EYES ONLY	
2	.0007 you know, capped at the .0007 number	
3	that we used before for the the market value	
4	of the terminating service.	
5	Q. Well, can you just describe for me	
6	what the method the the methodology	
7	you would use to calculate an unjust enrichment	
8	damages calculation in this context of	
9	Great Lakes' claim against AT&T?	
LO	A. It would be similar to what I just	
L1	described with the painter; it would have been	
L2	that AT&T should have paid that the Court	
L3	finds that AT&T should have paid Great Lakes	
L 4	something	
L5	Q. Okay.	
L 6	A and whatever that number is,	
L7	call it K	
L8	Q. Um-hum.	
L9	A if it's found that that AT&T	
20	should have paid Great Lakes K and they did not	
21	pay Great Lakes K, then AT&T, under an	
22	unjust unjust enrichment argument, was	
23	unjustly enriched by by that factor, K.	
24	Q. Okay. So would you look at the	
25	value received by AT&T	

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1	HIGHLY CONFIDENTIAL - ATTORNEYS' EYES ONLY	
2	A. No.	
3	Q to determine the unjust	
4	enrichment?	
5	A. "Value" is a hard word to use	
6	Q. Okay.	
7	A you would look at what would	
8	be what was AT&T's unjust enrichment. And	
9	in this case, it would be the cost that it	
LO	should have paid to Great Lakes but for its	
11	behavior.	
L2	Q. And so that your testimony is	
L3	that the measure of damages for an unjust	
L4	enrichment claim is what AT&T should have paid?	
L5	A. In this context, the measure of	
L6	damages for an unjust enrichment would be the	
L7	revenues that that that AT&T should have	
L8	paid under the liability theory to Great Lakes	
L9	that it did not pay.	
20	That's that's my	
21	understanding of how the unjust enrichment	
22	would be calculated.	
23	Q. And how did you reach that	
24	understanding?	
25	A. I've done damages study for	

HIGHLY CONFIDENTIAL - ATTORNEYS' EYES ONLY 40 years; I've done unjust enrichments; I've done disgorgements.

- Q. Okay. In calculating unjust enrichment under the scenario you've gave earlier about the painter who painted the house and didn't receive payment for that -- for the painting, you would determine what the painter should have been paid by the house -- the owner of the house?
- A. This really gets tricky as opposed to what they should have been paid, what the value is to the seller of the house --
 - Q. Um-hum.

- A. -- but, yes, you would come up with a reasonable measure as -- as to, again, the concept -- it's -- it's a claim in equity; it's not a claim in law. So it's a little --
 - Q. Right.
- A. -- a little fuzzier. But it's -- it's how much the defendant gained by not fulfilling his obligation. And how much they gained would be what is a reasonable level -- what is a reasonable amount to have paid the painter or Great Lakes.

	DAVID ISRAEL TOOF, PH.D HIGHLY CONFIDENTIAL - ATTORNEYS' EYES ONLY	
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1	HIGHLY CONFIDENTIAL - ATTORNEYS' EYES ONLY	
2	Q. Okay. So in the context of unjust	
3	enrichment, do you agree with me that if this	
4	claim is the claim that ultimately is at issue,	
5	we've already concluded that the tariff does	
6	not apply?	
7	A. Yes.	
8	Q. And that there was no alternative	
9	contract to look at that would have established	
10	the value for the services, correct?	
11	A. Yes.	
12	Q. Okay. And I believe you testified	
13	that one of the ways in which you can look at	
14	an unjust enrichment claim is to consider the	
15	value received by the party that did not pay	
16	for the services.	
17	Is that accurate?	
18	A. Again, you keep using the word	
19	"value," and I never used the word "value."	
20	MR. CARTER: Could could you	
21	THE WITNESS: I I	
22	MR. CARTER: read back his	
23	previous response?	
24	THE WITNESS: if I did, it	
25	was it was inappropriate. I don't use the	

152 1 HIGHLY CONFIDENTIAL - ATTORNEYS' EYES ONLY 2 term "value." It's -- it's the -- the -- the 3 cost that was avoided and -- and the value that that cost that was avoided conferred on them. So I -- I don't want to --6 again, it's -- it's -- I want to be clear that it's my opinion that an unjust enrichment claim 8 -- the measure of the damages would have been 9 what AT&T would have paid Great Lakes for this 10 service in -- in -- in a -- in a 11 transaction. And I think it's the same as the 12 quantum meruit; it's the .0007. 13 Okav. And how did you conclude 14 that AT&T would have paid Great Lakes .0007 for 15 the traffic if there was no tariff that was 16 applicable? 17 Α. I don't think AT&T would have 18 We're now talking about what the legal 19 liability is in terms of it. And lacking the 20 tariff claim and the alternative contract 21 claim, it's my position that a -- that the 22 market price -- the quantum meruit market price 23 is the .0007, and I think that's the reasonable 24 measure to use. 25 Okay. So it's your testimony that Q.

153 1 HIGHLY CONFIDENTIAL - ATTORNEYS' EYES ONLY 2 the market price is the measure of damages for 3 both the implied contract and for the unjust enrichment claim? For the quantum -- well, if you're Α. 6 talking implied contract is quantum meruit, yes, .0007 would be the same for both, yes. 8 And it's your testimony as an 9 expert witness that the measure of damages, 10 then -- the methodology used to establish 11 damages under Great Lakes' Claims 3 and 4 are 12 the same measure of damages? 13 Yeah, the -- the -- the measure of Α. 14 quantum meruit -- in my experience, 15 quantum meruit and unjust enrichment are 16 basically two sides of the same -- with some 17 provisos as to whether applicable or not, but 18 are two sides of the same coin, whether the 19 argument is in law or in equity. 20 0. Okay. Did you review 21 Mr. Fischer's calculations that he performed 22 with response -- in regard to the fourth damage 23 claim? 24 Α. No. 25

You did not.

Q.

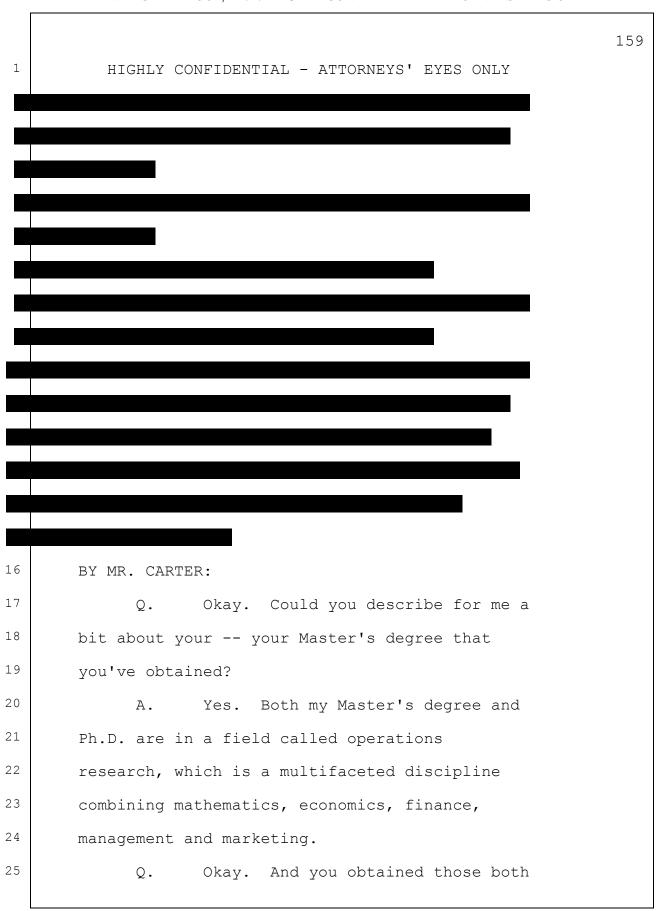
		154
1	HIGHLY CONFIDENTIAL - ATTORNEYS' EYES ONLY	
2	And did you ask AT&T for any	
3	information that would have allowed you to	
4	analyze their revenues associated with	
5	delivering calls to Great Lakes?	
6	A. No.	
7	Q. Did you ask AT&T for any	
8	information that would allow you to review	
9	costs incurred by AT&T to deliver traffic to	
LO	Great Lakes?	
L1	A. With the exception of INS	
L2	information and direct connect, no.	
L3	Q. Okay. What do you mean in	
L 4	Paragraph 134 of your report where you say that	
L5	it's your understanding that a substantial	
L6	issue lies as to whether Great Lakes would be	
L7	able to avail itself of an equitable remedy,	
L8	like unjust enrichment, in view of its unlawful	
L9	conduct?	
20	A. It's my understanding from the	
21	work I've done before that a a party with	
22	unclean hands cannot seek equitable remedy.	
23	And if you reach this and, again, I don't	
24	want to practice law. So this is a legal issue	
25	that will be ultimately determined.	

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1	HIGHLY CONFIDENTIAL - ATTORNEYS' EYES ONLY	100
2	But but it's my experience	
3	that if you get to this point, then there	
4	well may well have been a finding that	
5	Great Lakes' behavior would preclude it, as a	
6	matter of law, from seeking an equitable	
7	remedy; and that it's also my understanding	
8	again, I don't want to sound like a lawyer, but	
9	I do this a lot that that you can't seek	
10	an equitable remedy if there is a remedy in	
11	law and to the extent that Great Lakes has	
12	seeked remedies in law, they may be precluded	
13	from seeking a remedy in equity.	
14	But that's it for me for	
15	practicing law.	
16	Q. Are you an expert as to whether or	
17	not an unjust enrichment claim would be	
18	available to Great Lakes?	
19	MR. HUNSEDER: Object to the form.	
20	THE WITNESS: I I didn't	
21	understand that question.	
22	BY MR. CARTER:	
23	Q. Yeah. I can restate that	
24	A. Yeah.	
25	Q that's probably a bad question.	

		156
1	HIGHLY CONFIDENTIAL - ATTORNEYS' EYES ONLY	
2	Are you an expert in	
3	determining whether or not a equitable remedy	
4	is available to a plaintiff?	
5	A. I	
6	MR. HUNSEDER: Object to the form.	
7	THE WITNESS: I I've	
8	computed damages under the various theories,	
9	but I'm not I'm not a lawyer practicing what	
10	is the exact law under whether the relief	
11	should be sought under law or under equity and	
12	whether they qualify. That's a legal	
13	conclusion that the Court will reach.	
14	So that's I'm just saying	
15	how I would have calculated damages under one	
16	of those two damages scenarios. But I it's	
17	been my experience that they are exclusive.	
18	BY MR. CARTER:	
19	Q. Excuse me.	
20	Do you intend to offer an	
21	opinion as to whether it would be reasonable	
22	for AT&T to collect over \$204 million for	
23	terminating traffic to Great Lakes and pay	
24	Great Lakes nothing for terminating that	
25	traffic?	

		157
1	HIGHLY CONFIDENTIAL - ATTORNEYS' EYES ONLY	
2	MR. HUNSEDER: Object to the form	
3	and lacks foundation and lacks foundation.	
4	That's it.	
5	THE WITNESS: The opinions as	
6	of today, the opinions the opinions that I	
7	intend to provide at trial are embedded in my	
8	expert report. I have not been asked to look	
9	at that issue for AT&T.	
10	BY MR. CARTER:	
11	Q. Okay. Do you know what AT&T's	
12	average profit margin is for retail long	
13	distance traffic?	
14	A. I do not.	
15	Q. Do you know what AT&T's average	
16	profit margin is for wholesale long distance	
17	traffic?	
18	A. I do not.	
19	Q. Do you know whether in a	
20	typical long distance call carried by AT&T,	
21	whether AT&T would be paying originating access	
22	charges to the originating Local Exchange	
23	Carrier?	
24	MR. HUNSEDER: Object to the form.	
25	THE WITNESS: It's my	

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1	HIGHLY CONFIDENTIAL - ATTORNEYS' EYES ONLY	130
2	understanding that AT&T would would pay	
3	whatever tariffed charges the originating LEC	
4	would would provide	
5	BY MR. CARTER:	
6	Q. Okay.	
7	A would would have by tariff.	
8	Q. Do you know whether, with regard	
9	to the calls delivered to Great Lakes, AT&T	
10	did, in fact, pay originating access charges to	
11	the originating Local Exchange Carrier?	
12	MR. HUNSEDER: Object to the form.	
13	THE WITNESS: I don't know.	
14	BY MR. CARTER:	
15	Q. Okay. Do you know whether, in a	
16	typical call, AT&T would pay terminating access	
17	charges to the terminating Local Exchange	
18	Carrier?	
19	MR. HUNSEDER: Object to the form:	
20	overbroad.	
21	THE WITNESS: And you're going to	
22	have to define "typical call" now.	
23	BY MR. CARTER:	



	DAVID ISRAEL 100F, Ph.D HIGHLY CONFIDENTIAL - ATTORNEYS' EYES ONLY	
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1	HIGHLY CONFIDENTIAL - ATTORNEYS' EYES ONLY	
2	from Temple University?	
3	A. I did.	
4	Q. What is a someone with an	
5	operations research degree, is there a typical	
6	job field that you enter after obtaining the	
7	those degrees?	
8	A. The degree is closely akin to	
9	microeconomics, managerial economics. The	
10	focus is more on analysis of issues of the	
11	firm, rather than on analysis of issues of the	
12	economy in a broader spectrum. That would be	
13	more macroeconomics	
14	Q. Sure.	
15	A my focus is more microeconomic	
16		
17	Q. Okay.	
18	A but more quantitative.	
19	When I got my degree, economics	
20	was just starting to become more quantitative,	
21	microeconomics, where operations research had	
22	always been a very quantitatively based	
23	discipline.	
24	Q. Okay. I understand from your	
25	earlier testimony that you're currently a sole	

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1	HIGHLY CONFIDENTIAL - ATTORNEYS' EYES ONLY	
2	proprietorship doing your consulting work.	
3	Prior to that, you worked with	
4	Ernst & Young and predecessor firms; is that	
5	right?	
6	A. That's correct.	
7	Q. And what were those predecessor	
8	firms, if you can recall?	
9	A. In 1975, I joined Arthur Young &	
LO	Company. I stayed there until in both the	
L1	Washington, D.C. and New York office.	
L2	In 9 in late 1977, I left	
L3	Arthur Young, took a three-month sabbatical to	
L 4	complete my dissertation, joined Ernst & Ernst	
L5	in February of 1978.	
L6	Ernst & Ernst went through a	
L7	number of name changes to eventually become	
L8	Ernst & Whinney. And then, in 1996, Arthur	
L9	Young and Ernst & Whinney merged to become	
20	Ernst & Young	
21	Q. Okay.	
22	A so, basically, I was with	
23	Arthur Young, Ernst & Ernst and then	
24	Ernst & Young during that whole time period.	
25	Q. And then you ended up back at your	

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1	HIGHLY CONFIDENTIAL - ATTORNEYS' EYES ONLY			
2	original firm?			
3	A. Yes. I mean, the firms merged			
4	again the firm that I originally started			
5	with merged with my with my second firm.			
6	Q. Okay. And the time you left Ernst			
7	& Young, when was that?			
8	A. 1996.			
9	Q. Okay. And what was your title at			
10	that time?			
11	A. I was a partner.			
12	Q. A partner.			
13	Okay. Is there essentially, in			
14	Ernst & Young, as there is in many law firms,			
15	kind of two tiers, the partners and associates?			
16	Is that fairly typical?			
17	A. Yes, yes, there are there are			
18	partners, equity owners of the firm, and			
19	nonequity owners of the firm			
20	Q. Okay.			
21	A nonequity employees of the			
22	firm			
23	Q. Okay.			
24	A so we have some different			
25	titles, more steps, but, yes, there are			

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1	HIGHLY CONFIDENTIAL - ATTORNEYS' EYES ONLY	
2	partners and nonpartners.	
3	I was a partner	
4	Q. Okay.	
5	A I made partner in 1985, I	
6	believe.	
7	Q. Okay. What was your reason for	
8	deciding to leave Ernst & Young?	
9	A. I had a lot of responsibilities.	
10	A lot of partners and staff reported to me. I	
11	was working, I thought, too many hours. And I	
12	decided to try and do a little bit of a	
13	lifestyle change. And I thought I would	
14	basically retire.	
15	Didn't work out that way.	
16	Q. Okay. So did when you left	
17	Ernst & Young, did you immediately start	
18	engaging in your independent consulting	
19	practice or did you wait a period of time?	
20	A. I had some clients	
21	Ernst & Young was moving in a different	
22	direction than mine. I was head of the	
23	Washington, D.C. litigation I had two	
24	responsibilities; I was head of	
25	Washington, D.C. litigation support practice,	

1 HIGHLY CONFIDENTIAL - ATTORNEYS' EYES ONLY 2 which will coordinate with Washington, D.C. 3 lawyers for all litigation support, accounting, economic, finance; I was also a member of the 5 national utilities practice. And there, my own 6 area of the expertise was in the fields of utilities and energy practice. 8 What Ernst & Young decided, as 9 did many of the firms then, that they were 10 going to change their views of what sort of 11 consulting services they wanted to offer. 12 had I stayed with Ernst & Young, I would have 13 been doing something differently than I had 14 been. 15 When I decided to leave Ernst & 16 Young in 1996, they said, You have some client 17 work you're doing now. We have no problem. 18 Continue to serve them. We'll continue to 19 provide you support. We'll continue the 20 billing. Just bill us for it. 21 So there was a transition

period after I left where I still continued the work I was doing for existing clients. Then I took about a year's hiatus, moved, bought a small farm out in the suburbs, and thought I

22

23

24

25

165 1 HIGHLY CONFIDENTIAL - ATTORNEYS' EYES ONLY 2 would just relax and do nothing --3 Q. Okay. Α. -- but -- but enjoy my life. 5 And then some of my former 6 clients would call me and say, We know you're retired. We have some issues. Could you just 8 look at some documents and give us your 9 thoughts? And the next thing I know, I was 10 working full-time again. 11 So then I tried to scale back 12 again, and it's always this iteration between 13 working too many hours and trying to scale back --14 15 Q. Okay. 16 -- but it was -- it was nothing Α. 17 that was planned; it was just serendipitous 18 along the way. 19 Okay. While you were at Ernst & Q. 20 Young, did you start to serve in the capacity 21 as an expert witness at that time or did that 22 come later in your career? 23 Α. No, while I was at Ernst & Young. 24 Okay. Because that was part of Q. 25 the -- the litigation support practice that you

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1	HIGHLY CONFIDENTIAL - ATTORNEYS' EYES ONLY					
2	oversaw there?					
3	A. I believe the first time I					
4	testified as an expert witness was in 1980					
5	1980.					
6	Q. Okay. Do you maintain a Web site					
7	for your consulting practice?					
8	A. No.					
9	Q. How do you generally market your					
LO	services?					
L1	A. I don't.					
L2	Q. Okay. Word of mouth?					
L3	A. I have an existing client base,					
L4	and sometimes they'll call me with issues. If					
L5	I have time, I'll help them with them. But I'm					
L6	really trying to scale back the amount that I					
L7	work.					
L8	Q. Okay. Other than Ernst & Young					
L9	and the three predecessor firms that you					
20	discussed a few moments ago, have you been					
21	employed anywhere else?					
22	A. You I assume you mean in a					
23	professional capacity like this, not					
24	Q. Correct.					
25	A. Yes. When I left graduate school					

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1	HIGHLY CONFIDENTIAL - ATTORNEYS' EYES ONLY	
2	in 1974, I completed all my coursework and	
3	passed my comprehensive examinations. I just	
4	had written my dissertation, and I joined a	
5	group called the General Research Corporation.	
6	And we were a private research group for the	
7	Army.	
8	And my clients were a	
9	consortium of the Joint Chief of Staffs and the	
LO	Assistant Secretary of Defense for policy	
L1	analysis. And my area of expertise was in	
L2	resource allocation	
L3	Q. Okay.	
L 4	A and I spent about a year	
L5	there a year and a half before I went to	
L6	Arthur Young.	
L7	Q. And what type of resources were	
L8	you involved in allocating?	
L9	A. I guess none of this is classified	
20	anymore.	
21	Q. You can do at a high level. I'm	
22	just	
23	A. At a high level, there would be	
24	issues, for example, that North Korea invaded	
25	South Korea on April 1st, and June 15th,	

Warsaw -- this is how long ago it was -- Warsaw
Pact moves against NATO. So the Generals in
the Armies would say, Well, here's the
resources we need, because the U.S., at that
point, had the capability to fight
two-and-a-half full wars at any point in time.

It's easy getting people in the
battlefield, but those people need fuel; they
need weapons; they need shells; they need

O. Um-hum.

medicines --

A. -- and so they would say, What sort of transportation resources do we need to be able to -- to meet this contingency -- and that's just one contingency. Every day was a different contingency -- and so you would try and figure out what one needed in terms of ships or planes or trucks.

And you would do the analysis one of two ways: you would say, Okay, if you want to meet the contingency as stated, here's how much it'll cost. And they would go, Well, that's too much money. And then they'd say, Well, if we have this much money --

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1	HIGHLY CONFIDENTIAL - ATTORNEYS' EYES ONLY	
2	Q. Right.	
3	A what's the best way?	
4	And so these are some of the	
5	planning exercises back then and probably still	
6	today	
7	Q. Sure.	
8	A that the Armed Forces go	
9	through on a continuous basis.	
LO	Q. Okay. And just so that I	
11	understand, then, it was not related to	
L2	utilities or things of that nature, that became	
L3	your focus when you moved to your	
L 4	A. That's correct. When I moved to	
L5	Arthur Young, I started working for what was	
L6	then the Federal Energy Office. This is after	
L7	the first Arab oil embargo became the	
L8	Federal Energy Office, then the Federal Energy	
L9	Administration, then the Department of	
20	Energy helping them with somewhere	
21	large-scale models, energy resource models.	
22	And that's what got me involved	
23	with utilities from that working with them	
24	and then being lent for a year to the New York	
25	office that had a large project with Niagara	

HIGHLY CONFIDENTIAL - ATTORNEYS' EYES ONLY Mohawk, which is an Upstate New York electric utility, helping them with their -- planing their models, their forecasting.

And then I got involved in the electric utility industry and the energy industry and utilities industry as a natural outgrowth of that.

- Q. While you were at Ernst & Young or any of the predecessor firms, did you have personal involvement in work related to the Federal Communications Commission?
- A. Only peripherally at Ernst -- at Ernst, we had a national utility practice: one in Washington, D.C.; one in San Francisco; and one in Seattle, Washington.

The group in Washington, D.C. focused on natural gas, electric utilities, water and wastewater issues; the group in San Francisco focused on oil pipeline issues; and the group in Seattle focused on telecommunications issues. But we were one cooperative group, and there were occasions where I would help out the Seattle people or review some work they had done.

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1	HIGHLY CONFIDENTIAL - ATTORNEYS' EYES ONLY	
2	But, basically, my	
3	responsibility did not include	
4	telecommunications while I was at Ernst &	
5	Young.	
6	Q. Okay. And do you recall the types	
7	of issues that you would help the Seattle	
8	office out with?	
9	A. I don't you I you know, a	
LO	lot of work that you do required a second	
11	partner review	
L2	Q. Okay.	
L3	A so I would take a look at a	
L 4	cost separation study, for example that was	
L5	one of the big issues that they were doing	
L6	Q. Um-hum.	
L7	A and I would go there maybe for	
L8	a day a month and just ask them how they did	
L9	it, check the methodology, check the data	
20	sources, just so you have a cleans eye a	
21	a a second set of eyes looking at the	
22	analysis. But it was not my work product; I	
23	was reviewing the work product of others.	
24	Q. Okay. So you when you became	
25	more involved or did you become more	

		172
1	HIGHLY CONFIDENTIAL - ATTORNEYS' EYES ONLY	
2	involved in telecommunications issues after you	
3	left Ernst & Young?	
4	A. Yes.	
5	Q. And how did how did that come	
6	about?	
7	A. I believe my first I was doing	
8	work with Mr. Jim Bendernagel, who is an	
9	attorney here at Sidley, and he and I had done	
LO	some energy projects together, energy	
11	litigation. And there were some telecom	
L2	litigations concerning reselling, reselling of	
L3	AT&T's tariff.	
L 4	And he said to me, There's an	
L5	issue here that I that I'd like to run past	
L6	you, and it had to do with this reselling	
L7	litigation. And so I agreed, and then I	
L8	started doing telecom more telecom work at	
L9	that point.	
20	I did a number of reseller	
21	cases, some other issues AT&T had with other	
22	vendors, a dispute between Qwest and AT&T, a	
23	large dispute between AT&T and At Home, and	
24	then I got involved in these access-stimulation	
25	issues.	

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1	HIGHLY CONFIDENTIAL - ATTORNEYS' EYES ONLY	
2	Q. Okay. When you first undertook	
3	that case with Mr. Bendernagel, what was the	
4	nature of the expert services that you were	
5	providing in that case?	
6	A. Economic analysis	
7	Q. Okay. And in	
8	A damage claims.	
9	Q I think in your report here,	
10	you have identified a couple other specific	
11	times in which you've worked with AT&T. And	
12	that's on Page it's Exhibit DIT-1, Page 7.	
13	A. DIT-1, Page 7 is my testimony	
14	experience	
15	Q. Correct.	
16	A not just AT&T.	
17	Q. No. I understand. But there's a	
18	few	
19	A. Oh	
20	Q samples of AT&T	
21	A I'm sorry. I'm sorry.	
22	Yes, yes, yes, yes.	
23	Q. So I'm looking at this document,	
24	and one of the cases that's referenced is AT&T	
25	versus PSE.	

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1	HIGHLY CONFIDENTIAL - ATTORNEYS' EYES ONLY	
2	A. Yes.	
3	Q. Could is that the full name of	
4	the company or is that	
5	A. I believe that's its full name.	
6	Q. And do you recall what type of	
7	case or what issue was	
8	A. That was a large reseller	
9	litigation.	
10	Q. Okay. And what and is this the	
11	case, then, where you provided the economic	
12	analysis	
13	A. Yes	
14	Q for Mr. Bendernagel?	
15	A the economic analysis, the	
16	the the the regulatory framework, the	
17	contract analysis for AT&T's defense of PSE's	
18	claims. I don't think I did the AT&T's	
19	counterclaim. There was another expert, an	
20	accountant, who did the AT&T counterclaim.	
21	I just I was a rebuttal	
22	witness to PSE's witnesses.	
23	Q. Okay. AT&T versus PICK,	
24	Incorporated?	
25	A. I think that was another reseller	

HIGHLY CONFIDENTIAL - ATTORNEYS' EYES ONLY case. I think that was a fellow who was selling international calling cards and asserted that he had been denied a certain profit because AT&T would not offer him a certain contract tariff. This was in the days of contract tariffs --

Q. Okay.

- A. -- and so I had to analyze the issues and whether he met the criteria for the contract tariff and what, if any, damages he would have suffered as a result of -- of his assertions.
- Q. Okay. And AT&T versus Qwest Corporation?
- A. Yeah, that was a big one. That was -- AT&T was the plaintiff in that case.

 Qwest was a defendant. It was originally a complaint brought at the F.C.C. that Qwest was offering long distance services before the F.C.C. had authorized it to do so under the terms and conditions under the -- the Communications Act back then.

And I was asked to calculate

AT&T's damages as a result of Qwest illegally

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HIGHLY CONFIDENTIAL - ATTORNEYS' EYES ONLY
entering oh, so it was originally filed
before the F.C.C. The parties agreed that the
damage phase would be before an arbitrator
Q. Okay.
A so it went to arbitration.
And I was asked to calculate
AT&T's damages as a result of Qwest's illegal
acts in providing long distance service.
Q. And is it the case that if you
were to provide this exhibit to us today, that
you would also add representation of AT&T in
the All American case?
A. Maybe. I mean, I would I would
definitely and then maybe in the body.

testified -- Okay.

A. -- you know, most of the projects that I get involve in settle.

This is just where I physically

So I didn't include in here if I'm just deposed. I don't include if I file an expert report but it doesn't go to hearing.

These are where I've physically been before a trier of fact.

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1	HIGHLY CONFIDENTIAL - ATTORNEYS' EYES ONLY	
2	Q. Okay. So are there other	
3	situations, then, in which you've also provided	
4	an expert report for AT&T that's not here	
5	because you did not testify	
6	A. Yes.	
7	Q in the case?	
8	Okay. Could you could	
9	can you recall those situations?	
10	A. Well, as we sit here today, there	
11	are three I'm working on. There is	
12	AT&T/All American, I provided an expert report	
13	the Federal District Court in New York. And I	
14	provided two expert reports to the F.C.C. on	
15	that issue.	
16	I have filed an expert report	
17	in Federal District Court in Iowa, and I don't	
18	know which district it is it's not the	
19	district we're in; it's another one	
20	Q. Okay.	
21	A with regard to Aventure and	
22	FuturePhone.	
23	Then we have this proceeding,	
24	which, of course, has to do with Great Lakes.	
25	I'm trying to think if there's	

178 1 HIGHLY CONFIDENTIAL - ATTORNEYS' EYES ONLY 2 anything else that's open right now or where I 3 provided expert reports for AT&T without testifying. Oh, I -- I -- I did provide an 6 expert report for AT&T in its litigation with At Home Bondholders, and I was deposed in that 8 litigation, but I did not take -- the case 9 settled before I testified. 10 What was the nature of that -- the Q. 11 case? 12 Α. AT&T was being sued by a group of 13 unsecured bondholders for breach of fiduciary 14 responsibility in its ownership of the At Home 15 Internet service. 16 And what type of expert analysis Q. 17 you provided there? 18 I was asked to critique Α. 19 plaintiffs' damage study and to -- to develop 20 alternative damage studies under AT&T's view of 21 the facts. 22 Have you ever testified in any Ο. 23 tribunal about the application of a 24 telecommunications tariff to specific facts? 25 Α. Yes.

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1	HIGHLY CONFIDENTIAL - ATTORNEYS' EYES ONLY	
2	Q. And what tribunal did you testify	
3	about about that?	
4	A. Oh, actually testified before the	
5	tribunal?	
6	Well, all the reseller cases	
7	had to deal with AT&T's contract tariffs and	
8	the interpretation of them and the	
9	implementation of them. So we just talked	
10	about two of them there. That's the PSE and	
11	the PICK case.	
12	The Qwest case we discussed had	
13	to do with interpretation of the Communications	
14	Act with regard to the qualifications to be	
15	able to provide long distance service	
16	Q. So	
17	A the two	
18	Q. I'm sorry.	
19	A the the three recent the	
20	three traffic-pumping cases are ongoing, but I	
21	have not testified other than by expert report	
22	before the tribunals or the F.C.C.	
23	That was probably other	
24	issues probably were not tariff-based.	
25	Q. Okay. So in these reseller cases	

180 1 HIGHLY CONFIDENTIAL - ATTORNEYS' EYES ONLY 2 that you mentioned, the contract tariff, is it 3 the case that you actually testified about how the contract tariff should be interpreted and 5 applied to the facts there? 6 Α. Yes. 7 0. Okay. And did you, with regard to 8 the Owest case, interpret and testify as to how 9 the Communications Act should be interpreted 10 and applied? 11 Α. Yes. 12 Ο. With -- with regard to your 13 service as an expert witness, have you ever 14 represented any telecommunications carrier 15 other than AT&T? 16 Α. No --17 Ο. And so it's --18 -- well, it's not exactly right. Α. 19 In a joint issue with AT&T and 20 Verizon, I had been retained jointly, and it 21 had to do with the MCI WorldCom bankruptcy and 22 some bad acts that MCI WorldCom had done. 23 And both parties had prepared 24 me to testify in the bankruptcy, but then 25 Verizon bought MCI, and that pretty much ended

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1	HIGHLY CONFIDENTIAL - ATTORNEYS' EYES ONLY	
2	that litigation.	
3	And AT&T wasn't wasn't keen	
4	on actually pursuing it, but they would have	
5	done it with Verizon, but then Verizon bought	
6	MCI. So I was retained by Verizon in that	
7	engagement also.	
8	Q. Okay. Have you ever performed any	
9	work for a Competitive Local Exchange Carrier?	
LO	A. No.	
11	Q. Have you ever performed any work	
L2	for a conference calling provider?	
L3	A. I have not.	
L4	Q. Have you ever been employed by a	
L5	telecommunications regulator?	
L6	A. No.	
L7	Q. Have you ever advised a	
L8	telecommunications regulator on policy-making	
L9	issues?	
20	A. No.	
21	Q. Have you ever drafted a	
22	telecommunications tariff?	
23	A. I have not.	
24	Q. Other than AT&T, has anyone ever	
25	hired you to advise them regarding the	

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1	HIGHLY CONFIDENTIAL - ATTORNEYS' EYES ONLY	
2	interpretation of a telecommunications tariff?	
3	A. Well, we just talked about	
4	Verizon, the MCI issue.	
5	Q. And that involved the	
6	interpretation of a telecommunications tariff?	
7	A. Yes, it had to do with tariff and	
8	the handling of traffic and	
9	Q. Okay.	
10	A termination of traffic.	
11	Q. Okay. Have you ever received any	
12	specialized training in the review and	
13	interpretation of a telecommunications tariff?	
14	A. No.	
15	Q. Have you ever received any	
16	specialized training in the review and	
17	interpretation of telecommunications regulatory	
18	orders?	
19	A. Just my experience in this. But,	
20	no, I've never taken any specialized training	
21	in how to read an F.C.C. order.	
22	Q. Okay. Start at Page 12 of your	
23	report.	
24	A. Sure.	
25	Yes, I'm there.	

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1	HIGHLY CONFIDENTIAL - ATTORNEYS' EYES ONLY	
2	Q. Now, as an general matter, do you	
3	know whether local exchange traffic local	
4	traffic exchanged between two carriers and long	
5	distance traffic would utilize the same	
6	switching equipment?	
7	MR. HUNSEDER: Object to the form:	
8	vague.	
9	THE WITNESS: Do you mean	
LO	intrastate and interstate traffic?	
11	BY MR. CARTER:	
L2	Q. No. I'm meaning local and	
L3	interstate traffic.	
L 4	A. It may.	
L5	Q. Okay. And if the calls were to	
L6	utilize the same switch on the at the Local	
L7	Exchange Carrier's central office, would the	
L8	cost of operating that switch be the same	
L9	regardless of whether the call was local or	
20	long distance?	
21	MR. HUNSEDER: Object to the form.	
22	THE WITNESS: I've never studied	
23	that, but I believe it would be. I mean, it's	
24	just an electric circuit regardless of going in	
25	and out.	

		184
1	HIGHLY CONFIDENTIAL - ATTORNEYS' EYES ONLY	
2	BY MR. CARTER:	
3	Q. In your experience, has the F.C.C.	
4	established the same policies for the cost	
5	for the amounts to be paid for the exchange of	
6	local traffic as they have for the exchange of	
7	interstate [verbatim] long distance traffic?	
8	MR. HUNSEDER: Can you read the	
9	question back?	
10		
11	(Whereupon, the court reporter read	
12	back the pertinent part of the	
13	record.)	
14		
15	MR. HUNSEDER: Object to the form.	
16	THE WITNESS: I can't answer that	
17	question. The only thing I ever focused on at	
18	the F.C.C. is its regulation concerning	
19	interstate traffic. I've never looked at the	
20	F.C.C.'s regulation of intrastate or local	
21	traffic.	
22	BY MR. CARTER:	
23	Q. Okay. So you don't know, as you	
24	sit here today, what the F.C.C.'s policies are	
25	with regard to the amounts that carriers pay	

185 1 HIGHLY CONFIDENTIAL - ATTORNEYS' EYES ONLY 2 one another for the exchange of local traffic? 3 Α. Again, I only focus on the F.C.C. regulation vis-a-vis interstate traffic. Q. Okay. What do you -- do tandem 6 switches do? Α. It's my understanding tandem switches connect trunks, which are large bodies 8 9 of lines. So it -- it would not connect to an 10 end user, but it would connect from large 11 flows. For example, AT&T to INS, that would be 12 a tandem switch. 13 My understanding -- I'm not a 14 telecommunications engineer, but that's my 15 understanding of a tandem switch. 16 Ο. So in that scenario between AT&T 17 and INS, what is the service that the tandem 18 switch would provide? 19 The tandem switch would take the Α. 20 traffic from -- from AT&T -- the trunks that

would come -- combine them and take traffic from AT&T on to INS or -- or a tandem switch may take within Clear Lake traffic from AT&T and combine it to different switches that are going to go to different central offices.

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1	HIGHLY CONFIDENTIAL - ATTORNEYS' EYES ONLY	
2	But the way I think about it is	
3	tandem switches do not direct traffic to end	
4	users. So so switches that that connect	
5	other switches are tandem switches, and	
6	switches that connect end users are are end	
7	user switches or central office switches	
8	Q. Okay.	
9	A that's how I think about the	
10	difference.	
11	Q. What is tandem-switched	
12	termination?	
13	A. Tandem-switched termination would	
14	be I assume would be a switching between two	
15	trunks of lines that would eventually end at	
16	the central office going to the end user.	
17	Q. So that but that's an	
18	assumption on your part?	
19	A. Again, I'm not a	
20	telecommunications engineer. You know, I don't	
21	design these systems. I just it's my	
22	understanding of how the networks work.	
23	Q. Okay. How did you develop that	
24	understanding?	
25	A. Working in this in these	

187 1 HIGHLY CONFIDENTIAL - ATTORNEYS' EYES ONLY 2 arenas, taking a look at tariffs. Some of the 3 tariffs actually have schematics. Taking a look at the cost elements. Anything else? Q. 6 Α. No. That's pretty much it. 7 0. Okay. You say in your expert 8 report that CLEC -- excuse me -- switched 9 access charges are developed for the purposes 10 of recovering some of the costs of operating 11 local networks. 12 That's in -- on Paragraph 31. 13 Α. Yes. 14 How much is some of the costs of Q. 15 operating their local network? 16 MR. HUNSEDER: Object to the form. 17 THE WITNESS: I don't think 18 there's a hard-and-fast number. I do know that 19 in reading F.C.C. orders, that that's the --20 that the F.C.C. clearly has said that -- that 21 costs should be borne by both the end user and 22 traditionally -- now, that's changing under the 23 Connect America Fund order, but, historically, 24 that -- that the F.C.C. has insisted that those 25 costs be shared between the two sides of the

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1	HIGHLY CONFIDENTIAL - ATTORNEYS' EYES ONLY	
2	transaction.	
3	BY MR. CARTER:	
4	Q. Okay. And how much does the	
5	F.C.C. says end users of a Competitive Local	
6	Exchange Carrier must share in that cost?	
7	MR. HUNSEDER: Object to the form.	
8	THE WITNESS: Well, they don't	
9	give a number. They do say that it's illegal	
10	for them to bear none of the costs.	
11	BY MR. CARTER:	
12	Q. It's illegal for them to bear none	
13	of the costs?	
14	A. None of the costs.	
15	Q. That's your testimony?	
16	A. Well, that a tariff that would	
17	you not you would not under the I	
18	believe it was Northern Valley, that if the end	
19	user did not bore none of the costs was	
20	not charged for the services, there would not	
21	be an end user and would and the the IXC	
22	could not be charged switched access fees,	
23	because that end user would not be a customer;	
24	that a customer must bear some of the costs.	
25	Q. And so it's illegal, in your	

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HIGHLY CONFIDENTIAL - ATTORNEYS' EYES ONLY opinion, for a Competitive Local Exchange Carrier not to have their end user bear some of the costs even under a scenario in which access charges are collected by a contract? No, that would not be the case. Α. I meant to say under a tariff, that one could not file a tariff and collect under a tariff if the calls were not being terminated to an end user. And the Commission has determined that an end user must bear some of the costs of -- of the -- of the -- of the service that he's being provided with. And -- but -- but parties can do pretty much anything they want under private contract. Okay. And is it your 0. understanding that both ILECs, incumbent LECs, and Competitive Local Exchange Carriers can

provide switched access service either according to the terms of a written contract or pursuant to tariff?

> MR. HUNSEDER: Object to the form.

THE WITNESS: I'm not sure.

know CLECs can. That might not be the case

	DAVID ISRAEL TOOF, FH.D HIGHLI CONFIDENTIAL - ATTORNETS ETES ONLT	
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1	HIGHLY CONFIDENTIAL - ATTORNEYS' EYES ONLY	
2	for it might depend on the size of the ILECs	
3	and the type of the ILEC whether they can	
4	whether they can bypass the tariffing	
5	provisions by contract. I just don't know.	
6	BY MR. CARTER:	
7	Q. Okay. Is the same true with	
8	regard to services provided by a Local Exchange	
9	Carrier to their end user customer?	
10	MR. HUNSEDER: Object to the form.	
11	The question's vague.	
12	BY MR. CARTER:	
13	Q. I can restate the question.	
14	A. I was going to say I did not	
15	understand the question.	
16	Q. Sure.	
17	So I my understanding is	
18	is you've testified that with regard to	
19	Competitive Local Exchange Carriers, they may	
20	provide switched access service either pursuant	
21	to contract or a tariff?	
22	A. Yes.	
23	Q. And that's the special access	
24	services they're providing to the interexchange	
25	carrier correct?	

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1	HIGHLY CONFIDENTIAL - ATTORNEYS' EYES ONLY	
2	A. That's correct.	
3	Q. Okay. And my question is, is the	
4	same choice to provide services pursuant to	
5	tariff or pursuant to contract applicable to	
6	the services that a Competitive Local Exchange	
7	Carrier provides to their end user?	
8	MR. HUNSEDER: Objection: calls	
9	for a legal conclusion.	
10	THE WITNESS: The F.C.C. does not	
11	get involved in the relationship does not	
12	govern the relationship between a CLEC and its	
13	end user.	
14	So it might be an issue of	
15	state law or contract law if it's a	
16	certificated carrier, but but that's not an	
17	area that the F.C.C. regulates, the tariffs	
18	between to my understanding, it's not an	
19	area that the F.C.C. regulates, the the	
20	tariffs the contracts between a CLEC and its	
21	end users.	
22	BY MR. CARTER:	
23	Q. Okay. Paragraph 33 of your	
24	report, you say that switched switched	
25	access charges are generally regulated, either	

192 1 HIGHLY CONFIDENTIAL - ATTORNEYS' EYES ONLY 2 by the F.C.C. or, in Iowa, by the Iowa 3 Utilities Board for intrastate calls. Is that a fair summary --5 Α. Yes. 6 -- not -- not verbatim but a fair Q. 7 summary? 8 Α. No, no. That's my understanding, 9 yes. 10 And is it your understanding that Q. 11 even today, a state utility commission would 12 establish the charges that a LEC must assess for intrastate switched access service? 13 14 MR. HUNSEDER: Objection to the 15 form: it calls for a legal conclusion; it's a 16 very broad question. 17 If you can answer. 18 THE WITNESS: Did you say a LEC 19 or a -- yes, it's -- it's -- it's my 20 understanding, based upon my experience -- and 21 I don't think that this is focused entirely on 22 Iowa -- that the local utility boards, whether 23 it's in Iowa or Alaska or whatever, regulates 24 intrastate traffic, and the F.C.C. regulates 25 interstate traffic.

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1	HIGHLY CONFIDENTIAL - ATTORNEYS' EYES ONLY	
2	Almost all my work has been	
3	done with F.C.C. and interstate traffic. So I	
4	don't have firsthand knowledge of how, as of	
5	today, the IUB regulates the switched access	
6	transactions between IXCs and LECs.	
7	BY MR. CARTER:	
8	Q. Okay. And so you don't know what	
9	methodology is established for setting	
LO	intrastate access charges in Iowa?	
L1	A. I know that they the utilities	
L2	the LECs in Iowa file tariffs. And I I	
L3	don't know what the basis is for that tariff,	
L 4	but it seems to be regulated. And the	
L5	documents I've reviewed indicate that those	
L6	tariffs are regulated from the IUB.	
L7	I know that the IUB did have a	
L8	proceeding investigating high-volume access	
L9	service in in Iowa, so I assume that they	
20	have regulatory authority over the switched	
21	access tariffs on the intrastate traffic side	
22	in Iowa. But it's not an area that I've spent	
23	a lot of time investigating.	
24	Q. Okay. Paragraph 34, you say,	
25	Traditionally, the rates for switched	

HIGHLY CONFIDENTIAL - ATTORNEYS' EYES ONLY switched access services have been linked to the costs of providing service.

A. Yes.

- Q. Can you define for me what you mean by the word "traditionally"?
- A. Historically, before some of these -- the -- the introduction of CLECs and price caps and -- but in -- in -- in the old -- traditionally, when it first started, when they were all monopolies and the whole idea of regulation was to substitute for a competitive market by regulation, and the typical regulation was a cost-of-service methodology.
- Q. Okay. And does that traditional method of -- of setting rates with respect to access service linked to the costs of providing service apply today to Competitive Local Exchange Carriers?
 - A. I do not believe it does.
- Q. Okay. Paragraph 36 -- we talked briefly about this already, I believe, about this notion that you have in your report that The F.C.C.'s rules pertaining to switched access charges require that the end user share

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1	HIGHLY CONFIDENTIAL - ATTORNEYS' EYES ONLY	
2	A. That's fine.	
3	Q and then we will we will do	
4	that.	
5	Dr. Toof, the End User Common	
6	Line charge, do you know whether the F.C.C. has	
7	ever established whether that charge an End	
8	User Common Line charge must be assessed by a	
9	Competitive Local Exchange Carrier?	
10	MR. HUNSEDER: Object to the form:	
11	calls for a legal conclusion.	
12	THE WITNESS: I do not know	
13	whether they have specifically said that the	
14	End User Common Line charge must be assessed	
15	as I said, I believe that the F.C.C. does not	
16	directly get involved in the relationships	
17	between a CLEC and its end users.	
18	The my understanding is the	
19	F.C.C. has opined that should a CLEC not charge	
20	its end users for telecommunications service,	
21	then it's not a tariff service, and and	
22	and they would have to the only recourse	
23	they would have to collect switched access fees	
24	from an IXC would be by contract, but they	
25	couldn't do it under tariff.	

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1	HIGHLY CONFIDENTIAL - ATTORNEYS' EYES ONLY	
2	sorry to talk over you.	
3	Can can you restate the	
4	question?	
5	MR. CARTER: I I can repeat it.	
6	MR. HUNSEDER: Okay. Thank you.	
7	I'll wait till you finish this time.	
8	BY MR. CARTER:	
9	Q. Under are local exchanges	
10	established pursuant to state or Federal law?	
11	A. I believe they are established	
12	pursuant to for the ones I'm experienced	
13	with are are established pursuant to state	
14	regulation.	
15	Q. Okay. Do you know what a LATA is?	
16	A. Yes.	
17	Q. What's a LATA?	
18	A. Local area transit it's it's	
19	a defined area where you provide service, like	
20	a exchange. I forget what the exact acronym	
21	is.	
22	Q. Do you know if a LATA is bigger or	
23	smaller than an exchange?	
24	MR. HUNSEDER: Object to the form.	
25	THE WITNESS: I believe it's	

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1	HIGHLY CONFIDENTIAL - ATTORNEYS' EYES ONLY
2	bigger.
3	BY MR. CARTER:
4	Q. Okay. Do you know whether LATAs
5	are established pursuant to state or Federal
6	law?
7	A. I don't know.
8	MR. CARTER: Okay. Let's mark
9	this as Exhibit it's TOOF-1011. Thank
10	you.
11	
12	(Whereupon, F.C.C. Memorandum
13	Opinion and Order, In the Matter
14	of AT&T Corp. versus Alpine
15	Communications, LLC, et al. was
16	marked, for identification
17	purposes, as Exhibit Number
18	TOOF-11.)
19	
20	MR. HUNSEDER: It's 11?
21	MR. CARTER: It is 11.
22	MR. HUNSEDER: Okay.
23	MR. CARTER: There were two 11s.
24	So I was slightly confused there for a moment.
25	MR. HUNSEDER: Thanks.

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1	HIGHLY CONFIDENTIAL - ATTORNEYS' EYES ONLY	
2	BY MR. CARTER:	
3	Q. Dr. Toof	
4	A. Oh, I'm sorry. She normally gives	
5	them to me.	
6	Q. Dr. Toof, the document you've been	
7	provided is a decision of the Federal	
8	Communications Commission in the case AT&T	
9	versus Alpine Communications; is that right?	
LO	A. Yes.	
L1	Q. And for the record, it's 27 F.C.C.	
L2	Record 11511, released on September 12th, 2012.	
L3	And I believe that you talked	
L 4	about this order in your expert report; is that	
L5	right?	
L6	A. Yes.	
L7	Q. Okay. And so do you have a	
L8	familiarity with this order?	
L9	A. I do.	
20	Q. Okay. I wanted to direct you	
21	to it's Paragraphs 31 through 34 of this	
22	order.	
23	A. Yes.	
24	Q. Okay. And here in this order,	
25	AT&T contend you know, had lodged this issue	

HIGHLY CONFIDENTIAL - ATTORNEYS' EYES ONLY about certain defendants, Mutual, Alpine, and Preston, violating their NECA Tariff by charging for transport service outside of their local access and transport areas, or LATA.

And Paragraph 34 talks about AT&T arguing that the provision of the tariff there requires switched access services to be provided in the same LATA as the end user's premises where the calls originate or terminate.

Did this language, in your reviewing of this order in the discussion of LATA, cause you at all to consider whether or not the requirement to be a certificated carrier in a particular exchange was a requirement that the F.C.C. would find relevant to determining whether interstate switched access charges were applicable?

A. No.

Q. It does not.

So it doesn't cause you to wonder whether, from a Federal perspective, the area that the F.C.C. would look at is the LATA, as compared to the exchange?

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1	HIGHLY CONFIDENTIAL - ATTORNEYS' EYES ONLY	207
2	MR. HUNSEDER: Object to the form.	
3	THE WITNESS: No.	
4	BY MR. CARTER:	
5	Q. Okay. And you and that's	
6	despite the fact that you've seen no F.C.C.	
7	order that tethers the ability to collect	
8	switched access charges to being a certificated	
9	carrier in a particular exchange?	
LO	MR. HUNSEDER: Object to the form.	
L1	THE WITNESS: Again, as I think I	
L2	explained before, the basis for my opinion is	
L3	the IUB order, the requirement that they	
L 4	provide functional equivalency and the tariffs	
L5	of the benchmark ILEC that talk about switched	
L 6	access calls being delivered in the LEC service	
L7	area.	
L8	BY MR. CARTER:	
L9	Q. So if a carrier is when does a	
20	carrier need to receive certification to serve	
21	a particular exchange?	
22	MR. HUNSEDER: Objection: that	
23	calls for a legal conclusion. And I object to	
24	the form.	
25	THE WITNESS: What what do you	

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1	HIGHLY CONFIDENTIAL - ATTORNEYS' EYES ONLY	
2	mean by "serve"?	
3	BY MR. CARTER:	
4	Q. Do you have an understanding of	
5	when a Competitive Local Exchange Carrier is	
6	required to go to the Iowa Utilities Board and	
7	receive a CPCN?	
8	A. It's	
9	MR. HUNSEDER: Object to the form:	
LO	calls for a legal conclusion.	
L1	THE WITNESS: It's my	
L2	understanding that a Competitive Local Exchange	
L3	Carrier in Iowa cannot provide service without	
L 4	having a certificate of convenience and	
L5	necessity issued by the state	
L6	BY MR. CARTER:	
L7	Q. Okay. And	
L8	A so it would be a a	
L9	prerequisite.	
20	Q. Okay. And does that do you	
21	have knowledge one way or the other whether	
22	that certificate perm once it's obtained,	
23	permits a carrier to serve any exchange in Iowa	
24	or specific exchanges?	
25	MR. HUNSEDER: Object to the form	

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1	HIGHLY CONFIDENTIAL - ATTORNEYS' EYES ONLY	
2	and calls for a legal conclusion.	
3	THE WITNESS: It's my	
4	understanding that it is limited to specific	
5	areas to be served.	
6	BY MR. CARTER:	
7	Q. And when you say "to be served,"	
8	what do you mean by that?	
9	MR. HUNSEDER: Objection: calls	
10	for a legal conclusion. Object to the form.	
11	THE WITNESS: The areas where they	
12	can sell their service.	
13	BY MR. CARTER:	
14	Q. Which service?	
15	A. Telecommunications services.	
16	Q. Any telecommunications service?	
17	A. Whatever telecommunications	
18	services that are covered by their certificate.	
19	But that's a pretty broad spectrum of services	
20	that can be offered under a certificate.	
21	But for example, it's	
22	it's in Iowa I take it back. That was in	
23	Utah.	
24	But it's it's my	
25	understanding that that you have to	

HIGHLY CONFIDENTIAL - ATTORNEYS' EYES ONLY you -- you specify the area that you want to serve when you file for the certificate, and you have to serve in that area.

That was one of the issues that the Iowa Utility Board raised with Great Lakes, that they were not serving in their designated area, and threatened to withdraw its certificate if Great Lakes did not live up to its -- its certificated obligations and serve in its area -- designated area.

So, for example, the way I read the Iowa orders, Spencer was not in an area where they could serve, but Lake Park would be, which is my understanding as to why Great Lakes may have moved its FCP platforms to

Q. Um-hum.

- A. -- so that's the basis for my understanding of where you can serve, where you cannot serve.
- Q. Do you have an opinion as to whether a Competitive Local Exchange Carrier must be certificated to serve every exchange in which it is providing transport services?

	DAVID ISRAEL TOOF, PH.D HIGHLY CONFIDENTIAL - ATTORNEYS' EYES ONLY	
		241
1	HIGHLY CONFIDENTIAL - ATTORNEYS' EYES ONLY	
2	MR. HUNSEDER: Object to the form	
3	of the question: calls for a legal conclusion.	
4	THE WITNESS: That's I do not	
5	have an opinion on that.	
6	Transport service as opposed to	
7	termination service?	
8	BY MR. CARTER:	
9	Q. That's correct.	
10	A. I I never looked at it from a	
11	transport service. I focused it on termination	
12	service.	
13	Q. Okay. So as you sit here today,	
14	you don't have an opinion on whether a carrier	
15	that's not certificated to provide local	
16	exchange service in a particular exchange	
17	could, nevertheless, provide a transport	
18	service in that exchange to the to any of	
19	the IXCs?	
20	MR. HUNSEDER: Objection to the	
21	form.	
22	THE WITNESS: Well, INS isn't	
23	provides no termination service, but they	
24	provide transport service. So I'm sure there's	

scenarios that one could come up with where --

25

242 1 HIGHLY CONFIDENTIAL - ATTORNEYS' EYES ONLY 2 where the -- where the LEC provides transport 3 service without termination. I think INS is an example. I'll just --5 BY MR. CARTER: 6 Q. Um-hum. And in that -- in that 8 scenario, do you know -- do you have an opinion 9 one way or the other of whether that carrier 10 would be required to get a certificate of 11 public convenience and necessity in order to 12 provide that service? 13 MR. HUNSEDER: Object to the form. 14 THE WITNESS: I don't know. 15 know that -- that INS filed, I believe, with 16 both the State of Iowa and the F.C.C. for 17 authorization to serve. I don't know whether 18 they have a certificate or not or just a 19 blanket authorization to serve. 20 BY MR. CARTER: 21 Okay. At the bottom of Page 34, Q. 22 Paragraph 93, you talk about the CenturyLink 23 tariff and its requirements for -- or definitions for end user and customer of a 24 25 foreign or interstate telecommunications

		266
1	HIGHLY CONFIDENTIAL - ATTORNEYS' EYES ONLY	
2	appreciate that I'm on the clock with the	
3	breaks, so	
4	Paragraph 104, Page 38 of your	
5	report, you state that As a matter of common	
6	sense, a premises of an end user would	
7	necessarily require an area that is separate	
8	from the carrier's facility.	
9	And this is here your	
10	discussion about end user premises.	
11	Other than common sense, are	
12	you relying on anything in concluding that the	
13	Federal Communications Commission would require	
14	an end user to have an area that is separate	
15	from the carrier's facility?	
16	A. Again, this is the whole issue	
17	of end user's premises is one that's come up in	
18	many of these traffic-pumping litigations	
19	Q. Um-hum.	
20	A and what constitutes an end	
21	user's premises has has been listed. So	
22	there's a lot of there's a body of findings	
23	here.	
24	But in my mind, common sense is	
25	that an end user's premises is his premises;	

		267
1	HIGHLY CONFIDENTIAL - ATTORNEYS' EYES ONLY	
2	it's not your premises	
3	Q. Um-hum.	
4	A whether you put it in by tariff	
5	or not that says, Well, this is going to be	
6	your premises.	
7	But it's it's just basically	
8	my opinion	
9	Q. And	
LO	A there's no F.C.C I have no	
L1	F.C.C. cite here for this. That's why it says	
L2	"common sense."	
L3	Q. Okay. Do you know I think I	
L 4	know the answer to this question, but let me	
L5	just ask.	
L6	Do you know what type of	
L7	premises or facility or that Great Lakes	
L8	actually provides to the free calling	
L9	providers?	
20	A. I I yes, I believe they	
21	provide rack space within their well, it	
22	used to be within their central office. I	
23	assume it's just I don't know how they're	
24	defining this building in Lake Park	
25	Q. Um-hum.	

		268
1	HIGHLY CONFIDENTIAL - ATTORNEYS' EYES ONLY	
2	A but it would just be rack space	
3	in that building if they've actually moved the	
4	servers there.	
5	Q. And do you know one way or the	
6	other about whether that rack space is secured	
7	in some way?	
8	A. I'm not sure. It may be behind	
9	grates. I don't know that it's individual	
10	grates for each server or if it is just one set	
11	of grates set apart from the central office	
12	facilities.	
13	But I seem to recall seeing	
14	some photos that showed a grated wall, but it	
15	might have been for all of the servers, not for	
16	an individual server.	
17	Q. Okay. Have you visited many	
18	central offices?	
19	A. No.	
20	Q. Okay. And in your experience, is	
21	it common for a Local Exchange Carrier to	
22	permit certain high-volume customers to locate	
23	equipment within their within their central	
24	office or their facilities?	
25	MR. HUNSEDER: Object to the form.	

		269
1	HIGHLY CONFIDENTIAL - ATTORNEYS' EYES ONLY	
2	Go go ahead.	
3	THE WITNESS: It certainly was for	
4	the traffic-pumping CLECs. That was pretty	
5	much the model.	
6	BY MR. CARTER:	
7	Q. What about for for others?	
8	A. I don't know	
9	Q. Okay.	
LO	A you know, but but that was	
L1	certainly the model for the the	
L2	traffic-pumping CLECs.	
L3	Q. Do you know whether AT&T provides	
L 4	a colocation service where high-volume	
L5	customers could locate equipment in a central	
L6	office?	
L7	A. I think they may for some of their	
L8	wholesale customers.	
L9	Q. Okay.	
20	MR. CARTER: Okay. Why don't we	
21	take the break? Because I may have a couple	
22	more questions. But we'll go off the record	
23	now.	
24	THE VIDEOGRAPHER: Off the record.	
25	The time is 4:00.	

DAVID ISRAEL TOOF, PH.D. - HIGHLY CONFIDENTIAL - ATTORNEYS' EYES ONLY

272 1 CERTIFICATE 2 DISTRICT OF COLUMBIA: 3 I, Cindy L. Sebo, a Notary Public within and for the Jurisdiction aforesaid, do hereby certify that the foregoing deposition was taken 6 before me, pursuant to notice, at the time and place indicated; that said deponent was by me 8 duly sworn to tell the truth, the whole truth, 9 and nothing but the truth; that the testimony of 10 said deponent was correctly recorded in machine 11 shorthand by me and thereafter transcribed under 12 my supervision with computer-aided transcription; 13 that the deposition is a true record of the 14 testimony given by the witness; and that I am 15 neither of counsel nor kin to any party in said 16 action, nor interested in the outcome thereof. 17 18 19 20 21 22 23 Cindy L. Sebo, RMR, CRR, RPR, CSR, 24 CCR, CLR, RSA, LiveDeposition 25 Authorized Reporter and Notary Public

DAVID ISRAEL TOOF, PH.D. - HIGHLY CONFIDENTIAL - ATTORNEYS' EYES ONLY

		274
1	ERRATA	
2		
3		
4		
5	I wish to make the following changes,	
6	for the following reasons:	
7		
8	PAGE LINE	
9	35 - 21 CHANGE: "switch" to "switched"	
10	REASON: typographical error	
11	46 - 4 CHANGE: "half a" to "one and a half"	
12	REASON: typographical error	
13	67 - 3 CHANGE: "a AT&T" to "an	
14	REASON: typographical error	
15	68 - 24 CHANGE: "flow" to "flows"	
16	REASON: typographical error	
17	70 - 9 CHANGE: "file" to "filed"	
18	REASON: typographical error	
19	71 - 4 CHANGE: "ILECs" to	
20	REASON: typographical error	
21	1-1-1	
22	12/5/2014	
23	WITNESS' SIGNATURE DATE	
24		
25		

DAVID ISRAEL TOOF, PH.D. - HIGHLY CONFIDENTIAL - ATTORNEYS' EYES ONLY

		274
1	ERRATA	
2		
3		
4		
5	I wish to make the following changes,	
6	for the following reasons:	
7		
8	PAGE LINE	
9	80 - 11 CHANGE: "and" to "in"	
10	REASON: typographical error	
11	92 - 3 CHANGE: "reliability" to "reality"	
12	REASON: typographical error	
13	142 - 2 CHANGE: "to exchange" to "interchange"	
14	REASON: typographical error	
15	169 - 20 CHANGE: "somewhere" to "their"	
16	REASON: typographical error	
17	202 - 9 CHANGE: "lease" to "least"	
18	REASON: typographical error	
19	206 - 20 CHANGE: "notes" to "notice"	
20	REASON: typographical error	
21		
22	SC 2m/ 15/2/14	
23	WITNESS' SIGNATURE DATE	
24		
25		

DAVID ISRAEL TOOF, PH.D. - HIGHLY CONFIDENTIAL - ATTORNEYS' EYES ONLY

		274
1	ERRATA	274
2		
3		
4		
5	T wish to make the following changes	
	I wish to make the following changes,	
6	for the following reasons:	
7		
8	PAGE LINE	
9	211 - 19 CHANGE: "file" to "filed"	
10	REASON: typographical error	
11	250 - 5 CHANGE: "switch" to "switched"	
12	REASON: typographical error	
13	CHANGE:	
14	REASON:	
15	CHANGE:	
16	REASON:	
17	CHANGE:	
18	REASON:	
19	CHANGE:	
20	REASON:	
21		
22	Je 12/5/244	
23	WITNESS' SIGNATURE DATE	
24		
25		

EXHIBIT 14

Rebuttal Expert Report of Michael Starkey, with Exhibit E (November 5, 2014)

HIGHLY CONFIDENTIAL MATERIALS OMITTED